

Central Highlands Council

Agenda – ORDINARY MEETING – 3rd December 2019

Agenda of an Ordinary Meeting of Central Highlands Council scheduled to be held at Bothwell Council Chambers, on Tuesday 3rd December 2019, commencing at 9am.

I certify under S65(2) of the Local Government Act 1993 that the matters to be discussed under this agenda have been, where necessary, the subject of advice from a suitably qualified person and that such advice has been taken into account in providing any general advice to the Council.

Lyn Eyles General Manager

1.0 OPENING

The Mayor advises the meeting and members of the public that Council Meetings, not including Closed Sessions, are audio recorded and published on Council's Website.

2.0 PRESENT

3.0 APOLOGIES

4.0 PECUNIARY INTEREST DECLARATIONS

In accordance with Regulation 8 (7) of the Local Government (Meeting Procedures) Regulations 2015, the Mayor requests Councillors to indicate whether they or a close associate have, or are likely to have a pecuniary interest (any pecuniary or pecuniary detriment) or conflict of interest in any Item of the Agenda.

5.0 CLOSED SESSION OF THE MEETING

Regulation 15 (1) of the *Local Government (Meeting Procedures) Regulations 2015* states that at a meeting, a council by absolute majority, or a council committee by simple majority, may close a part of the meeting to the public for a reason specified in sub-regulation (2).

As per *Regulation 15 (1) of the Local Government (Meeting Procedures) Regulations 2015*, this motion requires an absolute majority

Moved: Clr

Seconded: Clr

THAT pursuant to *Regulation 15 (1) of the Local Government (Meeting Procedures) Regulations 2015*, Council, by absolute majority, close the meeting to the public to consider the following matters in Closed Session:

Item Number	Matter	Local Government (Meeting Procedures) Regulations 2015
1	Confirmation of the Closed Session Minutes of the Meeting held on 19 November 2019	Regulation 15 (2)(g) – information of a personal and confidential nature or information provided to Council on the condition it is kept confidential
2	Confidential Report from the General Manager	Regulation 15 (2)(g) – information of a personal and confidential nature or information provided to Council on the condition it is kept confidential

3	Tenders 04/19	Regulation 15 (2) (d) – contracts, and tenders, for the supply of goods and services and their terms, conditions, approval and renewal
4	Consideration of Matters for Disclosure to the Public	Regulation 15 (8) - While in a closed meeting, the Council, or Council Committee, is to consider whether any discussions, decisions, reports or documents relating to that closed meeting are to be kept confidential or released to the public, taking into account privacy and confidentiality issues

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5.1 MOTION OUT OF CLOSED SESSION

<u>Moved</u>:

Seconded:

THAT Council move out of Closed Session and resume the Ordinary Meeting.

OPEN MEETING TO PUBLIC

The meeting opens to the public at 10.00am.

6.0 **DEPUTATIONS**

10.00 - 10.30 Derwent Catchment Co-ordinator attending

6.1 PUBLIC QUESTION TIME

7.0 MAYORAL COMMITMENTS

13 th November 2019 14 th November 2019 15 th November 2019	Meeting with GM & Bothwell Medical Practice Meeting with Susan & Dr Swart with Clr Campbell Business of Council
	Meeting with Dr Lumsden and Gm Meeting with Councillors x 2
18 th November 2019	Business of Council
	Opening Tenders with GM
	Ordinary Meeting of Council – Hamilton
	Meeting with the General Manager, Corumbene CEO and Management
23 rd November 2019	Highlands Bushfest
th	7HOFM Radio Interview
24 th November 2019	Highlands Bushfest
26 th November 2019	Special Planning Committee Meeting – Bothwell
	ABC Radio Interview
	Australia Day Meeting – Hamilton
	Tele Meeting with CHC Planner
27 th November 2019	Swimming Pool Committee Meeting – Bothwell
	Cemetery Committee Morning tea
	Community Luncheon Bothwell

7.1 COUNCILLOR COMMITMENTS

Clr A Bailey

17 th September 2019	Ordinary Council Meeting – Hamilton
15 th October 2019	Ordinary Council Meeting – Bothwell
21 st October 2019	Tassal visit – Huonville
22 nd October 2019	DPIPWE BIO Security Workshop – Bothwell

28 th October 2019 Lake Malbena Workshop – Hamilton 30 th October 2019 Waste Committee (look at Jim Allwright) 19 th November 2019 Ordinary Council Meeting – Hamilton 26 th November 2019 Australia Day Meeting – Hamilton 29 th November 2019 Australia Day Meeting – Hamilton 29 th November 2019 Ordinary Council Meeting – Bothwell Cir R Cassidy 19 th November 2019 Ordinary Council Meeting – Bothwell 26 th November 2019 Ordinary Council Meeting – Bothwell 26 th November 2019 Special Planning Committee Meeting (Part Attendance) – Bothwell 26 th November 2019 Ordinary Council Meeting – Hamilton 20 th November 2019 Ordinary Council Meeting – Hamilton 20 th November 2019 Special Planning Committee Meeting – Bothwell 26 th November 2019 Special Planning Committee Meeting – Bothwell 26 th November 2019 Special Planning Committee Meeting – Bothwell 26 th October 2019 Visitors Centre display set up 27 th October 2019 Visitors Centre display set up 28 th October 2019 Waster / Refuse Meeting Bothwell 4 th November 2019 Visitors Centre Committee Meeting 28 th October		
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- 20th November 2019 Meeting with Corumbene at Hamilton with GM and Mayor
- 26th November 2019 Special Planning meeting, Bothwell
- 27th November 2019 Swimming pool meeting at Bothwell
 - Cemetery Committee Morning tea at Bothwell

7.2 GENERAL MANAGER'S COMMITMENTS

- 19th November 2019 Council Meeting
- 20th November 2019 Meeting Corumbene with Mayor & Clr Campbell
- 23rd November 2019 Highlands Bushfest
- 24th November 2019 Highlands Bushfest
- 26th November 2019 Planning Committee Meeting
- 27th November 2019 Swimming Pool Committee Meeting
 - Cemetery Committee Meeting

7.3 DEPUTY GENERAL MANAGER'S COMMITMENTS

- 20th November 2019 Central Highlands Visitor Centre Management Committee Meeting
- 22nd November 2019 Local Government Work Health and Safety Meeting
- 28th November 2019 Sharing Service Meeting
- 3rd December 2019 Ordinary Council Meeting

8.0 NOTIFICATION OF COUNCIL WORKSHOPS HELD

NIL

8.1 FUTURE WORKSHOPS

11th February 2020 Council Workshop – Mobile coverage Central Highlands (Telstra Mr Patterson)

9.0 MAYORAL ANNOUNCEMENTS

Please note change to item 17.1 – Meeting with Hon Mark Shelton MP has been rescheduled to Thursday 12 December at 11.00am at the Bothwell Council Chambers.

Please note change to item 17.2 – Meeting with National Wind Farm Commissioner Mr Andrew Dyer and Mr Euikuk Park has been rescheduled to Tuesday 10 December at 10.30am at the Hamilton Council Chambers.

10.0 MINUTES

10.1 RECEIVAL DRAFT MINUTES ORDINARY MEETING

Moved:

Seconded:

THAT the Draft Minutes of the Open Council Meeting of Council held on Tuesday 19th November 2019 be received.

10.2 CONFIRMATION OF MINUTES ORDINARY MEETING

Moved:

Seconded:

THAT the Minutes of the Open Council Meeting of Council held on Tuesday 19th November 2019 be confirmed.

10.3 RECEIVAL DRAFT MINUTES CENTRAL HIGHLANDS VISITOR CENTRE MANAGEMENT COMMITTEE MEETING

<u>Moved:</u>

Seconded:

THAT the Draft Minutes of the Central Highlands Visitor Centre Management Committee Meeting held on Wednesday 20th November 2019 be received.

10.4 RECEIVAL DRAFT MINUTES SPECIAL PLANNING COMMITTEE MEETING

<u>Moved</u>:

Seconded:

THAT the Draft Minutes of the Special Planning Committee Meeting held on Tuesday 26th November 2019 be received.

10.5 RECEIVAL DRAFT MINUTES SWIMMING POOL COMMITTEE MEETING

Moved:

Seconded:

THAT the Draft Minutes of the Special Planning Committee Meeting held on Tuesday 26th November 2019 be received.

10.6 RECEIVAL DRAFT MINUTES AUSTRALIA DAY COMMITTEE MEETING

Moved:

Seconded:

THAT the Draft Minutes of the Australia Day Committee Meeting held on Tuesday 26th November 2019 be received.

11.0 BUSINESS ARISING

14.1	Correspondence sent to LGAT by Deputy General Manager
14.2	Correspondence sent by Manager Development & Environmental Services
14.3	Council defer this item to the Ordinary Meeting of Council in February
14.4	Correspondence sent by Manager Development & Environmental Services
14.5	Council defer this item to the Ordinary Meeting of Council in December
14.6	Council referred the item to the next Waste Management Committee for consideration
15.3	Correspondence sent by Works and Service Manager
15.6	Correspondence sent by Works and Service Manager
15.7	Policy updated on Council website
15.8	Policy updated on Council website
15.9	Policy revoked and removed from Council website
16.3	Policy updated on Council website
16.4	Correspondence sent by Deputy General Manager
16.5	Correspondence sent by Deputy General Manager
16.6	Correspondence sent by Deputy General Manager
16.7	Correspondence sent by Deputy General Manager
16.9	Correspondence sent by Deputy General Manager
16.10	Correspondence sent by Deputy General Manager
16.14	Correspondence sent by Deputy General Manager
16.15	Policy updated on Council website
16.16	Policy updated on Council website
16.17	Policy updated on Council website
16.18	Correspondence sent by Deputy General Manager
16.19	Policy updated on Council website
16.20	Policy updated on Council website
16.21	Correspondence sent by Deputy General Manager
17.1	Correspondence sent by Deputy General Manager
17.2	Correspondence sent by Deputy General Manager
17.3	Correspondence sent by Deputy General Manager

12.0 DERWENT CATCHMENT PROJECT REPORT

Moved:

Seconded:

THAT the Derwent Catchment Project report be received.

13.0 FINANCE REPORT

The December Finance Reports will be included in the January 2020 Agenda.

14.0 DEVELOPMENT & ENVIRONMENTAL SERVICES

In accordance with Regulation 25(1) of the Local Government (Meeting Procedures) Regulations 2015, the Mayor advises that the Council intends to act as a Planning Authority under the Land Use Planning and Approvals Act 1993, to deal with the following items:

Moved: Clr

Seconded: Clr

THAT the Development & Environmental Services Report be received.

14.1 DA2019/41: SUBDIVISION (2 LOTS): 381 MARLBOROUGH ROAD, BRONTE PARK

Report by

Jacqui Tyson (Senior Planning Officer)

Applicant

J B Medbury

Owner S E Hedger

Discretions Village Zone - 16.5 Subdivision

Proposal

The proposal is for subdivision of an existing title at 381 Marlborough Road, Bronte Park into two (2) lots.

The land is developed with the Bronte Park General Store. The purpose of the subdivision is to create a vacant lot to be transferred to Council for the purpose of developing a public toilet block.

Under the proposal two lots will be created as follows:

- Lot $1 8058m^2$ with 90m frontage to Marlborough Road, containing the existing shop
- Lot 2 1580m² with 20m frontage to Marlborough Road, vacant

The lots can be serviced by reticulated water and sewerage services. Taswater have provided conditions to be attached to any permit issued.

Subdivision is a Discretionary use and development in the Village Zone.

Subject site and Locality.

The existing title is 9638m² and is developed with the existing shop and associated access and parking. The shop is located in the north eastern portion of the site and the rest of the land is vegetated with light scrub.

The site forms part of the Bronte Park settlement, with most of the existing dwellings located across Marlborough Road to the east. Adjoining land to the north and west of the site is zoned Low Density Residential but is currently undeveloped.



Fig 1. Location and zoning of the subject land (marked with blue star) in the Village zone (orange). Surrounding land includes the Rural Resource Zone (cream) and the Low Density Residential zone (pink) and the highway is in the Utilities Zone (yellow). (Source: LISTmap)



Fig 2. Aerial photo of the subject land and surrounding area (Source: LISTmap)

Exemptions Nil

Special Provisions

Nil

Village Zone - Development standards for subdivision

The subject land is located in the Village Zone. The proposal must satisfy the requirements of the following development standards, relevant to subdivisions:

16.5.1 Lot design

To provide for new lots that:

- have appropriate area and dimensions to accommodate development consistent with the Zone Purpose and any relevant Local Area Objectives or Desired Future Character Statements;
- (b) contain building areas which are suitable for development, consistent with the Zone Purpose, located to avoid hazards and values;

(c) are capable of providing for a high level of residential amenity including privacy, good solar access; and passive surveillance of public spaces;

(d) are not internal lots, except if the only reasonable way to provide for efficient use of land;

 (d) are not internal lots, except if the only reasonable way to provide for efficient use of land; (e) are provided in a manner that provides for the efficient and ordered provision of infrastructure. 		
Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A1 The size of each lot must be no less than as specified below, except if for public open space, a riparian or littoral reserve or utilities: (a) no less than 1,000 m2.	P1 No Performance Criteria.	All of the proposed lots exceed 1000m ² , complying with the Acceptable Solution.
A2 The design of each lot must provide a minimum building area that is rectangular in shape and complies with all of the following, except if for public open space, a riparian or littoral reserve or utilities: (a) clear of the frontage, side and rear boundary setbacks; (b) not subject to any codes in this planning scheme; (c) clear of title restrictions such as easements and restrictive covenants; (d) has an average slope of no more than 1 in 5; (e) has the long axis of the developable area facing north or within 20 degrees west or 30 degrees east of north;	 P2 The design of each lot must contain a building area able to satisfy all of the following: (a) be reasonably capable of accommodating residential use and development; (b) meets any applicable standards in codes in this planning scheme; (c) enables future development to achieve maximum solar access, given the slope and aspect of the land; (d) minimises the need for earth works, retaining walls, and fill and excavation associated with future development; 	The proposed lots each contain a building area that complies with the design requirements of Acceptable Solution A2.

(f) is a minimum of 10 m x 15 m in size.	provides for sufficient useable area on the lot for both of the following;	
	(i) on-site parking and manoeuvring;	
	(ii) adequate private open space.	
A3 The frontage for each lot must be no less than 15 m, except if for public open space, a riparian or littoral reserve or utilities or if an internal lot.	 P3 The frontage of each lot must satisfy all of the following: (a) provides opportunity for practical and safe vehicular and pedestrian access; 	Each of the proposed lots is provided with more than 15m frontage, complying with Acceptable Solution A3.
	(b) provides opportunity for passive surveillance between residential development on the lot and the public road,	
	(c) is no less than 6m.	
A4 No lot is an internal lot.	P4 An internal lot must satisfy all of the following:	There are no internal lots proposed, complying with Acceptable Solution A4.
	(a) the lot gains access from a road existing prior to the planning scheme coming into effect, unless site constraints make an internal lot configuration the only reasonable option to efficiently utilise land;	
	(b) it is not reasonably possible to provide a new road to create a standard frontage lot;	
	(c) the lot constitutes the only reasonable way to subdivide the rear of an existing lot;	
	(d) the lot will contribute to the more efficient utilisation of residential land and infrastructure;	
	(e) the amenity of neighbouring land is unlikely to be unreasonably affected by subsequent development and	

		1
	use;	
	(f) the lot has access to a road via an access strip, which is part of the lot, or a right-of-way, with a width of no less than 3.6m;	
	(g) passing bays are provided at appropriate distances to service the likely future use of the lot;	
	(h) the access strip is adjacent to or combined with no more than three other internal lot access strips and it is not appropriate to provide access via a public road;	
	(i) a sealed driveway is provided on the access strip prior to the sealing of the final plan.	
	(j) the lot addresses and provides for passive surveillance of public open space and public rights of way if it fronts such public spaces.	
A5	P5	
Setback from a new boundary for an existing building must comply with the relevant Acceptable Solution for setback.	Setback from a new boundary for an existing building must satisfy the relevant Performance Criteria for setback.	The setback of the proposed boundary to the existing shop building complies with the applicable standard.

<u>Codes</u>

E5.0 Road and Railway Assets Code:

This Code applies to use and development that involves changes to access arrangements.

Lot 1 will require a new access from Marlborough Road. The design of the new access will need to be determined with input from the road authority (Department of State Growth) and conditions are recommended in regard to this.

E6.0 Parking and Access Code

This Code applies to all use and development.

In this case the proposed subdivision will retain sufficient space on the balance lot to serve the parking and access needs of the existing business.

E7.0 Stormwater Management Code:

This Code applies to all use and development.

In this case the proposed subdivision is located in an area with no reticulated stormwater system.

Stormwater drainage for any future development on the lots will need to be managed onsite and will be assessed at the time of application.

Representations

The proposal was advertised for the statutory 14 days period from 12th November 2019 until 26th November 2019. No representations were received.

Conclusion

The proposal is for subdivision is assessed to comply with the applicable standards of the Village Zone and the relevant codes of the *Central Highlands Interim Planning Scheme 2015* as outlined in the body of this report.

The proposal was advertised for public comment and no representations were received.

It is recommended that the application be approved, subject to conditions.

Legislative Context

The purpose of the report is to enable the Planning Authority to determine the Development Application DA2019/13 in accordance with the requirements of the *Land Use Planning and Approvals Act 1993* (LUPAA). The provisions of LUPAA require a Planning Authority to take all reasonable steps to ensure compliance with the Planning Scheme.

This report details the reasons for the officers Recommendation. The Planning Authority must consider the report but is not bound to adopt the Recommendation. Broadly, the Planning Authority can either: (1) adopt the Recommendation, (2) vary the Recommendation by adding, modifying or removing recommended conditions or (3) replacing an approval with a refusal.

This determination has to be made no later than 21st August 2019, which has been extended beyond the usual 42 day statutory time frame with the consent of the application.

Any decision that is an alternative to the Recommendation requires a full statement of reasons to ensure compliance with the *Judicial Review Act 2000* and the *Local Government (Meeting Procedures) Regulations 2015*. Section 25 (2) of the *Local Government (Meeting Procedures) Regulations 2015* states:

25 (2): The general manager is to ensure that the reasons for a decision by a council or council committee acting as a planning authority are recorded in the minutes of the meeting.

Options

The Planning Authority must determine the Development Application DA2019/17 in accordance with one of the following options:

1. Approve in accordance with the Recommendation:-

In accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority **<u>Approve</u>** the Development Application DA2019/13 for subdivision (3 lots) at 2 Victoria Valley Road, Ouse, subject to conditions in accordance with the Recommendation.

2. Approve with altered conditions:-

In accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority **<u>Approve</u>** the Development Application DA2019/13 for subdivision (3 lots) at 2 Victoria Valley Road, Ouse, subject to conditions as specified below.

Should Council opt to approve the Development Application subject to conditions that are different to the Recommendation the modifications should be recorded below, as required by Section 25(2) of the Local Government (Meeting Procedures) Regulations 2015:

Alteration to Conditions:-

3. Refuse to grant a permit:-

In accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority **<u>Refuse</u>** the Development Application DA2019/13 for subdivision (3 lots) at 2 Victoria Valley Road, Ouse, for the reasons detailed below.

Should the Planning Authority opt to refuse to grant a permit contrary to the officers Recommendation, the reasons for the decision should be recorded below, as required by Section 25(2) of the Local Government (Meeting Procedures) Regulations 2015:

Reasons :-

Recommended Conditions

General

 The subdivision layout or development must be carried out substantially in accordance with the application for planning approval, the endorsed drawings and with the conditions of this permit and must not be altered or extended without the further written approval of Council. 2) This permit shall not take effect and must not be acted on until 15 days after the date of receipt of this permit unless, as the applicant and the only person with a right of appeal, you notify Council in writing that you propose to commence the use or development before this date, in accordance with Section 53 of the Land Use Planning and Approvals Act 1993.

Services

3) The Subdivider must pay the cost of any alterations and/or reinstatement to existing services, Council infrastructure or private property incurred as a result of the proposed subdivision works. Any work required is to be specified or undertaken by the authority concerned.

Access to State Road

- 4) The new access for Lot 1 from the carriageway of the road onto the subject land must be designed and located in accordance with the requirements of the Transport Division of the Department of State Growth.
- 5) All work on or affecting the State Road, including drainage, must be carried out in accordance with a permit provided by the Transport Division of the Department of State Growth. No works on the State Road shall commence until the Minister's consent has been obtained and a permit issued in accordance with the Roads and Jetties Act 1935.

Subdivision

6) Easements must be created over all drains, pipelines, wayleaves and services in accordance with the requirements of the Council's Municipal Engineer. The cost of locating and creating the easements shall be at the subdivider's full cost.

TasWater

7) Pursuant to the Water and Sewerage Industry Act 2008 (TAS) Section 56P (2) (b) TasWater impose conditions on the permit as per Form PL05P (attached).

Final plan

- 8) A final approved plan of survey and schedule of easements as necessary, together with one copy, must be submitted to Council for sealing. The final approved plan of survey must be substantially the same as the endorsed plan of subdivision and must be prepared in accordance with the requirements of the Recorder of Titles.
- 9) A fee of \$205.00, or as otherwise determined in accordance with Council's adopted fee schedule, must be paid to Council for the sealing of the final approved plan of survey.
- 10) All conditions of this permit, including either the completion of all works and maintenance or payment of security in accordance with this permit, must be satisfied before the Council seals the final plan of survey for each stage.
- 11) It is the subdivider's responsibility to notify Council in writing that the conditions of the permit have been satisfied and to arrange any required inspections.

The following advice applies to this permit:

- a) This permit does not imply that any other approval required under any other legislation has been granted.
- b) If you notify Council that you intend to commence the use or development before the date specified above you forfeit your right of appeal in relation to this permit.

14.2 DA2019/62: RESOURCE DEVELOPMENT (AQUACULTURE) – HAMILTON RECIRCULATING AQUACULTURE SYSTEM HATCHERY: 56 & 90 WOODMOOR ROAD, OUSE

Report by

Jacqui Tyson (Senior Planning Officer)

Applicant

Tassal Operations Pty Ltd

<u>Owners</u>

Tassal Operations Pty Ltd - (90 Woodmoor Road, CT251957/1) Triffett Holdings Pty Ltd - (56 Woodmoor Road, CT36657/2 and CT36657/5) HEC (Hydro Tasmania) - (Part of lake foreshore, CT84290/1) Lawrenny Water Trust - (Water race, CT122993/3)

Background – Other Permits

Council have considered other Development Applications relating to the subject land recently. DA2019/25:

On the 18th June 2019 the Council approved a development application (DA2019/25) for the realignment of boundaries between three existing titles (CT251957/1, CT36657/2 and CT122993/3) that are part of this proposal. The proposal plans that form part of this DA show the new boundaries. Once the process is completed the hatchery will be sited on the new title owned by Tassal.

DA2019/20:

A development application for a pump station and irrigation infrastructure for 56 and 90 Woodmoor Road was approved under delegation in May 2019.

<u>Proposal</u>

Overview

The development application seeks approval for the establishment of a new freshwater recirculating aquaculture system hatchery facility for finfish (Atlantic salmon) and associated infrastructure at 56 and 90 Woodmoor Road, Ouse. The hatchery and associated infrastructure will occupy a footprint of approximately 7.8ha of the land.

The hatchery operation involves incubating eggs and then growing the young fish in freshwater tanks for 8-12 months, until they are ready to be transferred to saltwater fish farms around the State.

Recirculating aquaculture systems (RAS) are indoor, tank based systems in which fish are grown at high densities under controlled conditions. The water in the system is recirculated through the fish tanks and a series of water treatment methods used to remove waste products, before the cleaned water is returned to the fish tanks.

The proposed RAS comprises a series of recirculating concrete tanks, pumps and filters all housed in a steelstructured, temperature controlled building. The maximum standing biomass (quantity of fish held at one time) would be 750 tonnes with a maximum annual production of 1,400 tonnes of fish.

The wastewater flows from the proposed facility are predicted to be 158 ML per year. Wastewater will be treated and stored in a new purpose-built dam on the site and irrigated as part of an agricultural reuse scheme on an adjacent farming property.

The hatchery will operate 24 hours, 7 days a week to maintain continuous monitoring of fish health and growth. However, normal working hours for staff operations will be 7am to 6pm, 7 days. There will be staff onsite at all times, with onsite accommodation provided. This allows for efficient monitoring and action at all hours if necessary.

The elements of the proposal are described in more detail below.

Hatchery building and infrastructure

The hatchery will be housed in a large building with a floor area of approximately 13000m² (169.5m long and 78.3m wide). The building will have a gable roof with a maximum height of 8.7m from the finished surface level. The building will be finished in Colorbond, with 'Pale Eucalypt' coloured roof and 'Paperbark' coloured walls. Precast concrete will be used for the footings and the lower section of some walls. The administration section of the building will be constructed from painted concrete blockwork or panel.

The hatchery building will be located in the north eastern section of the site. The building will be setback 157m from the Lyell Highway and a minimum of 326m from the nearest side boundary, to the south east.

The main hatchery building will contain the following:

- 3 egg incubation areas;
- A start feed tank room with 12 tanks (for the smallest hatched fish);
- 3 smolt tank rooms, with 9 tanks in each room;
- 4 biofilters, one for each smolt tank room and one for the start feed tank room;
- Plant room with oxygen and ozone generators;
- Feed storage room; and
- Office/administration area and staff amenities.

A range of ancillary infrastructure and associated buildings will be located within the curtilage of the hatchery building, mostly sited along the western elevation and northern end of the building. These include:

- Liquid oxygen stores;
- Chiller pump and switch room, housed in 12m long, 6m wide, 4.2m high Colorbond shed;
- Chiller system;
- Generator fuel storage;
- Generator;
- Maintenance workshop, housed in 20m long, 12m wide, 6.6m high Colorbond shed;
- Solids removal plant with tanks and a 17m long, 7m wide, 4.2m high open sided shed;
- Intake water treatment 'cook' system (to treat intake water from Meadowbank Lake);
- 3 treated intake water storage tanks;
- 2 high voltage power transformers; and
- 300 kL firefighting water storage tank and pump.

Water supply, Irrigation reuse and Dam

Fresh water for the hatchery will be drawn from Meadowbank Lake. The pump station (as approved in DA2019/20) will be located inside the property boundary, to the west of a group of existing pump stations situated around the drainage line near the boundary with 5987 Lyell Highway.

The new pump station will be housed within a small shed (3m long, 4m wide and 2.4m high). The shed will house two 45kw pumps, housed in concrete chambers below the natural ground level to minimise noise emissions. A power supply will be provided, with a new pole nearby on the subject land. The pump station will be capable of supplying up to 650 mega litres of water per annum, to the hatchery and irrigation network. The pump station is expected to work continuously for 6-8 months of the year during irrigation season and as needed during autumn/winter.

The water will then be transferred to the hatchery via a network underground pipes. Intake water will be treated in a plant to ensure it is safe for use and then stored in tanks before entering the fish tanks. The hatchery operation is expected to use around 0.4 mega litres of water per day, with an annual demand of less than 160 mega litres.

Waste water from the hatchery will be directed to a treatment plant and then to storage tanks, before discharge into a purpose-built reuse water dam to be constructed adjacent to the hatchery building. Wastewater is generated from the cleaning and flushing of the recirculation filtration system. The quantity of reuse water to be generated is around 158 mega litres per year or 18 cubic metres per hour.

Water from the reuse dam will then be mixed with fresh water from Meadowbank Lake and used to irrigate approximately 90 hectares of farm land on 56 and 90 Woodmoor Road through a permanent irrigation scheme of three centre pivot irrigators. The main pump station (located just south of the reuse dam) will power this operation. This pump station will also be housed within a small shed (approximately 3m long, 4m wide and 2.4m high).

The irrigation network will have a fail-safe design to prevent any back flow to Meadowbank Lake or the hatchery in power outages or the like. The irrigation arrangements will be subject to a legal agreement between Tassal and the landowners. The EPA will monitor the irrigation as part of the overall hatchery development.

The reuse dam will have a capacity of 120 mega litres. Construction of the dam requires approval from the Department of Primary Industries, Parks, Water and Environment under the *Water Management Act 1999*. In this case the Minister's delegate has advised that the consequence category of the dam is "Low" and has provided conditions to be included on any permit issued by Council.

Solid waste is collected by a contractor and taken to a licensed composting facility.

A summary flowchart of the hatchery water management process, copied from the Environmental Impact Statement, is provided in Figure 1 below.



Fig 1. Hatchery summary flowchart (Source: Tassal EIS).

Earthworks and Landscaping

Construction of the hatchery building and surrounding curtilage will require significant earthworks, with up to 3.8m of cut from the western side of the site and up to 2.8m of fill on the eastern side. The cut will set the hatchery complex into the landscape.

Excess fill will be used to construct earth berms for noise and visual attenuation around the eastern and southern sides of the hatchery compound and the dam wall (see further below). No material will be taken offsite.

Significant landscaping is proposed, with trees to be planted along sections of the frontage and south eastern side boundary, on the earth berms around the hatchery building, along the access driveway and between the building and dam and the Lyell Highway. Over time, the landscaping will assist to soften the appearance of the hatchery building from the Lyell Highway and neighbouring properties.

Staff Accommodation

The proposal includes development of a single storey residential building for staff accommodation. The building includes a self-contained manager's apartment, four bedrooms with ensuites and communal living and kitchen space and decks.

The residence will be sited approximately 100m east of the hatchery building, 129m from the Lyell Highway frontage and over 250m from the south eastern side boundary.

The residence will have an onsite wastewater system. The residence will share the main entry from the Lyell Highway and a 7 space carpark will be provided.

Access and Parking

The proposed hatchery will utilise a new access from the Lyell Highway, initially approved in DA2019/25 for the realignment of the property boundaries.

The Traffic Impact Assessment and advice from the Department of State Growth indicates that a turn treatment is required for the hatchery development to ensure safe access for heavy vehicles. As such, the Department of State Growth has advised that a new access permit will be required for the alterations to the new access. Conditions addressing this matter are included below.

A bitumen internal road will be constructed to provide access to the accommodation dwelling and then continue to the hatchery, extending around the perimeter of the building.

The internal access road will be designed to accommodate heavy vehicles. There will be four (4) truck loading bays around the hatchery building.

A compacted gravel carpark for 17 cars will be provided at the northern end of the hatchery building.

<u>Traffic</u>

The traffic to be generated by the proposal includes:

- Light vehicles (staff, visitors and deliveries) 20 cars day;
- Heavy vehicles
 - Feed delivery 1 per week
 - Solid waste removal by contractor 5 per week
 - Deliveries 2-3 per week
 - Smolt transport to sea 55 trucks per week for 12 weeks a year (three 4 week blocks in March-April, July-August and October-December).

The application is supported by a Traffic Impact Assessment (TIA), which concludes that the vehicle movements can be accommodated by the upgraded access and the surrounding road network.

As mentioned above, the key findings of the TIA include a recommendation that the access driveway be provided with a basic left turn (BAL) treatment to provide for deceleration of trucks accessing the site via left turn from the Lyell Highway. A condition to this effect is included in the recommendation.

Stormwater

Stormwater from the buildings and hardstand areas will be captured and directed to the existing dams on the land via pipes, pits and swale drains.

The new reuse dam will have a perimeter swale drain to capture overland runoff and divert it to existing natural watercourses, leading to the existing dam and eventually to Meadowbank Lake. This avoids the reuse dam overfilling from stormwater runoff.

Environmental matters

The key risks assessed by the EPA include the discharge water treatment, storage and reuse, noise and odour emissions and biosecurity risks. These matters are all addressed in detail in the Environmental Impact Statement (EIS) and other application documents.

The conditions imposed by the EPA include management and monitoring of these matters.

Application

The development application includes a comprehensive package of information, plans and supporting documents, listed below:

- Environmental Impact Statement (EIS) (Tassal Operations Pty Ltd, September 2019);
- Planning Report (AllUrbanPlanning, 5 September 2019);
- Plan set (Tassal, July 2019);
- Traffic Impact Assessment (Midson Traffic Pty Ltd, August 2019);
- Natural Values Assessment (Enviro-dynamics, 30th July 2019);
- Recycled Water Irrigation and Environmental Management Plan (Macquarie Franklin, September 2019);

- Preliminary Geotechnical Investigations Hatchery Building (William C Cromer Pty Ltd, 19 August 2019);
- Groundwater Prospectivity (William C Cromer Pty Ltd, 7 August 2019);
- Site and Soil Evaluation Report for Domestic Wastewater Management (William C Cromer Pty Ltd, 17 July 2019);
- Air Emission Assessment (Tarkarri Engineering Pty Ltd, 17 September 2019);
- Noise Impact Assessment (Environmental Dynamics, 4 September 2019);
- Visual Impact Assessment (Environmental Dynamics, 30 August 2019);
- Bushfire Hazard Report (Andrew Welling, Enviro-dynamics, 28 August 2019);
- Aboriginal Heritage Assessment Report (Stuart Huys and Rocky Sainty, 25 April 2019); and
- Hamilton RAS Hatchery Stakeholder Engagement Plan (Tassal)

Statutory Status - Level 2 Activity

Under Tasmania's Resource Management and Planning System, the State Environment Protection Authority (EPA) has statutory responsibility for environmental impact assessment of proposed developments and activities that may have significant impact on environmental quality. Development proposals for large industry (Level 2 Activities) are referred by Council to the Board of the EPA for environmental impact assessment and determination.

Environmental matters that may be considered by the Board in its assessment of a Level 2 Activity include, but are not limited to:

- Noise emissions
- Air emissions and air quality
- Natural values (including flora and fauna, weeds and diseases and geoconservation)
- Water emissions and quality (including stormwater management)
- Groundwater
- Waste management including liquid and solid waste and controlled wastes
- Management of environmentally hazardous materials
- Land contamination
- Monitoring
- Decommissioning and rehabilitation

This proposal is a Level 2 Activity as it involves finfish farming, which has been added to the Level 2 Activities in Schedule 2 of the *Environmental Management and Pollution Control Act 1994*.

In this case the proposal has been assessed by the EPA as a class 2B activity. An Environmental Impact Assessment and associated documentation has been prepared by the applicant according to the EPA's general and project specific guidelines issued for this project in May 2019.

The EPA Board considered the proposal, including representations, at their meeting held on Monday 5th November 2019. The EPA later determined to grant an Environmental Licence, subject to conditions (ie approve the proposal). The licence will be issued by the Board, following the granting of a permit by the Planning Authority, if the proposal is approved. The Planning Authority must not include in the permit any condition which is inconsistent with, or which extends the operation of, any of the conditions of the environmental licence.

If the proposal is approved, the EPA will continue to monitor the activity regularly throughout the life of the hatchery, in accordance with the conditions of the Environmental Licence.

Use classification

The proposal involves more than one use class under the Central Highlands Interim Planning Scheme 2015.

Resource development for aquaculture is a Permitted use in the Zone. Aquaculture is a defined term, meaning:

Use of land to keep or breed aquatic animals, or cultivate or propagate aquatic plants, and includes the use of tanks or impoundments on land.

The irrigation of farm land is classed as Resource development for agricultural use, which is a No Permit required use in the Rural Resource Zone. Agriculture is a defined term, meaning:

Use of the land for propagating, cultivating or harvesting plants or for keeping and breeding of Agenda 3^{rd} December 2019

animals, excluding pets. It includes the handling, packing or storing of plant and animal produce for dispatch to processors. It includes controlled environment agriculture, intensive tree farming and plantation forestry.

The applicant takes the view that the irrigation infrastructure and dam could be further classified in the Utilities use class, as a minor utility, as the infrastructure is significant and it serves both the aquaculture and agriculture uses. Minor utility is defined as:

Use of land for utilities or local distribution or reticulation of services and associated infrastructure such as a footpath, cycle path, stormwater channel, water pipes, retarding basin, telecommunications lines or electricity substation and power lines up to but not exceeding 110Kv.

While this is a reasonable position, the author of this report prefers to take the approach of treating the irrigation infrastructure as part of the proposed Resource development *aquaculture* and *agriculture*, uses as it is largely ancillary to those elements of the proposal.

The proposed manager's residence/staff accommodation building is directly associated with and subservient to the hatchery. As such, it is categorised under the *Resource development* use class and is not considered as a separate *Residential* use.

Subject site and Locality.

56 and 90 Woodmoor Road are farms located on the northern side of Lake Meadowbank, approximately half way between the townships of Ouse and Hamilton.

The proposal site also includes part of the Meadowbank Lake foreshore, owned and managed by the Hydro Tasmania and part of a title containing an unused water race owned by the Lawrenny Water Trust. All owners are aware of this development application.

The land is located on the southern side of the Lyell Highway. The main development site is relatively flat, with elevations between 100-110m AHD. The development site it visually and topographically separated from Meadowbank Lake by the Sendace Hills and Tent Hill.

The locality is largely characterised by productive farming land. Some titles also developed with dwellings and/or for Visitor accommodation purposes.

Meadowbank Lake is located to the south west of the Land. Meadowbank Lake is owned and managed by Hydro Tasmania as part of the Derwent River hydropower scheme. Meadowbank Lake is a popular site for recreational purposes including boating, fishing and water skiing.

Hamilton is the nearest town, located approximately 4.5km to the east of the Land. Ouse is located 8.5km north west of the Land and Ellendale around 15km south.

Kimbolton coal mine is located on the northern side of the Lyell Highway, just to the north east of the Land.

Woodmoor Road which is a category 5 road for which the Central Highlands Council is the road authority. The Lyell Highway is a category 3 road for which the Department of State Growth is the road authority.

The site and surrounding land is zoned Rural Resource.

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Fig 2. Location and zoning of the subject land and surrounds in the Rural Resource zone (Cream). The approximate location of the hatchery building is marked with a red star. The titles involved in the DA are marked with blue numbers: 1 – CT36657/2, part of 56 Woodmoor Road, 2 - CT36657/5, part of 56 Woodmoor Road, 3 – CT251957/1, 90 Woodmoor Road, 4 – CT122993/3, water race and 5 – CT84290/1, Hydro lake foreshore (Source: LISTmap).



Fig 3. Zoning and planning overlays. The overlays include Waterway Protection Area (blue hatch), Landslide Hazard Areas (brown hatch) and the Lake Meadowbank Specific Area Plan (black hatch). (Source: LISTmap).



Fig 4. Aerial image of the subject sites and surrounding area (Source: LISTmap).

Exemptions

Nil

Special Provisions

Nil

Rural Resource Zone - Use standards

No use standards are applicable to this proposal.

Rural Resource Zone - Development standards

The proposal must satisfy the requirements of the relevant development standards of the Rural Resource Zone, as follows:

26 4 4 Building height			
26.4.1 Building height			
To ensure that building height contributes positively to the rural landscape and does not result in			
unreasonable impact on residential amenity of land.			
Acceptable Solutions	Performance Criteria	OFFICER COMMENT	
A1	P1		
Building height must be no more than:	Building height must satisfy all of the following: (a)	The proposed hatchery building will have a maximum height of 8.7m and the oxygen tanks will have a height of 9.5m.	
8.5 m if for a residential use.	be consistent with any Desired Future Character Statements provided for the area;	The proposal complies with the Acceptable Solution A1, as the	
10 m otherwise.	(b)	height does not exceed 10m.	
	be sufficient to prevent unreasonable adverse impacts on residential amenity on adjoining lots by overlooking and loss of privacy;		
	(c) if for a non-residential use, the height is necessary for that use.		

26.4.2 Setback To minimise land use conflict and fettering of use of rural land from residential use, maintain desireable characteristics of the rural landscape and protect environmental values in adjoining land zoned Environmental Management.

Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A1 Building setback from frontage must be no less than: 20 m.	 P1 Building setback from frontages must maintain the desirable characteristics of the surrounding landscape and protect the amenity of adjoining lots, having regard to all of the following: (a) the topography of the site; (b) the size and shape of the site; (c) the prevailing setbacks of existing buildings on nearby lots; (d) the location of existing buildings on the site; (e) the proposed colours and external materials of the building; (f) the visual impact of the building when viewed from an adjoining road; 	The proposed hatchery complex is setback approximately 157m and the staff accommodation is setback 129m from the Lyell Highway frontage. The proposed setbacks comply with the Acceptable Solution A1.
A2 Building setback from side and rear boundaries must be no less than: 50 m.	(g)retention of vegetation.P2Building setback from side and rear boundaries must maintain the character of the surrounding rural landscape, having regard to all of the following:(a)the topography of the site;(b)the size and shape of the site;(c)the location of existing buildings on the site;(d)the proposed colours and external materials of the building;(e)visual and prominent ridgelines;(f)impact on native	The hatchery complex is sited 326m from the south eastern side boundary and will be 116m from the western side boundary (once the boundary reorganisation titles are issued). The proposed staff accommodation is setback over 250m from the south eastern side boundary. The proposed setbacks comply with the Acceptable Solution A2.

	vegetation.	
A3	P3	This standard is not applicable to the proposal.
 Building setback for buildings for sensitive use must comply with all of the following: (a) be sufficient to provide a separation distance from a plantation forest, Private Timber Reserve or State Forest of 100 m; 	Building setback for buildings for sensitive use (including residential use) must prevent conflict or fettering of primary industry uses on adjoining land, having regard to all of the following: (a) the topography of the site;	The proposal does not include a sensitive use and is not within 100m of from a plantation forest, Private Timber Reserve or State Forest and is not within 200m of land zoned Significant Agriculture.
(b) be sufficient to provide a separation distance from land zoned Significant Agriculture of 200 m.	 (b) the prevailing setbacks of existing buildings on nearby lots; (c) the location of existing buildings on the site; 	
	(d) retention of vegetation;	
	(e) the zoning of adjoining and immediately opposite land;	
	(f) the existing use on adjoining and immediately opposite sites;	
	(g) the nature, frequency and intensity of emissions produced by primary industry uses on adjoining and immediately opposite lots;	
	(h) any proposed attenuation measures;	
A4	(i) any buffers created by natural or other features.	
Buildings and works must be setback from land zoned Environmental Management no less than: 100 m.	Buildings and works must be setback from land zoned Environmental Management to minimise unreasonable impact from development on environmental values, having regard to all of the following:	This standard is not applicable to the proposal. There is no land zoned Environmental Management near the site.
	(a) the size of the site;	
	(b) the potential for the spread of weeds or soil pathogens;	
	(c) the potential for contamination or sedimentation from water runoff;	
	(d) any alternatives for development.	

26.4.3 Design To ensure that the location and appearance of buildings and works minimises adverse impact on the rural landscape.

rural landscape.		
Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A1 The location of buildings and works must comply with any of the following:	P1 The location of buildings and works must satisfy all of the following:	The proposal complies with the Acceptable Solution A1 (c). The development is not located on a skyline or ridgeline and
(a) be located within a building area, if provided on the title;	(a) be located on a skyline or ridgeline only if:	does not require clearing of native vegetation.
 (b) be an addition or alteration to an existing building; (c) be located in and area not require the clearing of native vegetation and not on a skyline or ridgeline. 	 (i) there are no sites clear of native vegetation and clear of other significant site constraints such as access difficulties or excessive slope, or the location is necessary for the functional requirements of infrastructure; (ii) significant impacts on 	
	the rural landscape are minimised through the height of the structure, landscaping and use of colours with a light reflectance value not greater than 40 percent for all exterior building surfaces;	
	(b) be consistent with any Desired Future Character Statements provided for the area;	
	(c) be located in and area requiring the clearing of native vegetation only if:	
	(i) there are no sites clear of native vegetation and clear of other significant site constraints such as access difficulties or excessive slope, or the location is necessary for the functional requirements of infrastructure;	
	(ii) the extent of clearing is the minimum necessary to provide for buildings, associated works and associated bushfire protection measures.	
A2 Exterior building surfaces must be coloured using colours with a light reflectance value not greater than 40 percent.	P2 Buildings must have external finishes that are non-reflective and coloured to blend with the rural landscape.	The hatchery building (and other smaller sheds) will be finished in Colorbond colours 'Pale Eucalypt' and 'Paperbark'

A3 P3 The depth of any fill or excavation must be no more than 2 m from natural ground level, except where required for building foundations. P3 (a) does not have significant impact on the rural landscape of the area; (b) does not nareasonably impact upon the privacy of adjoining properties; (a) (b) does not affect land stability on the lot or adjoining areas. (b) The properties; (c) does not affect land stability on the lot or adjoining areas. (b) The proposal providing areas. (b) does not affect land stability on the lot or adjoining areas. (b) The proposal properties; (c) does not affect land stability on the lot or adjoining areas. (b) The proper proposal, assessme when view adjoining areas. (b) finds that impact of neutral. (c) (c) (c) (c) does not affect land stability on the lot or adjoining areas. (c) (c) (b) the proper proposal, assessme and the impact of neutral. (c) (c) the lot or adjoining areas. (c) (c) (c) the proper proposal, assessme and the impact of neutral. (c) (c) the proper proposal, assessme and the impact of neutral. (c) (c)	a assessment against formance Criteria is y. ding finishes are all ctive and the colours en chosen specifically with the surrounding lscape. The application a Visual Impact ent, which supports en colours and finishes. oposal complies with nce Criteria P2. oposal will require ately 3.8m of cut and ill as shown on the plans. ent against the nce Criteria is y. osed cut will effectively the complex into the e. Excess fill will be create earth berms that ndscaped, assisting to creen the site. I Impact Assessment n provided with the which includes ent of the visual impact wed from the road and properties. The report the overall landscape f the proposal will be along the boundary ound the hatchery, further screening the properties. Overall, considered that the will not negatively be privacy of adjoining s.
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engineering advice. There is no identified land slide risk or land stability issues in the development area. The proposal will not impact the stability of the site or surrounding area.
The proposal complies with Performance Criteria P3.

<u>Codes</u>

E1 - Bushfire Prone Areas Code

The proposal is subject to the Bushfire Prone Areas Code because it is a hazardous use, defined in the Code as where:

(a) the amount of hazardous chemicals used, handled, generated or stored on a site exceeds the manifest quantity as specified in the Work Health and Safety Regulations

2012;

or

(b) explosives are stored on a site and where classified as an explosives location or large explosives location as specified in the Explosives Act 2012.

In this case the amount of hazardous chemicals stored onsite (compressed oxygen and methanol) exceeds the manifest quantity as specified in the Work Health and Safety Regulations 2012.

hazardous use and the bushf Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A1 No Acceptable Solution.	P1A hazardous use must only be located in a bushfire-prone area if a tolerable risk from bushfire can be achieved and maintained, having regard to:(a) the location, characteristics, nature and scale of the use;(b) whether there is an 	The Bushfire Hazard Report (Andrew Welling, Enviro- dynamics, 28 August 2019) submitted with the application addresses the Performance Criteria P1 and determines that the proposal complies.

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A2	P2	
An emergency management strategy, endorsed by the TFS or accredited person, that provides for mitigation measures to achieve and maintain a level of tolerable risk that is specifically developed to address the characteristics, nature and scale of the use having regard to:	No Performance Criterion.	The Bushfire Hazard Report (Andrew Welling, Enviro- dynamics, 28 August 2019) submitted with the application addresses the Acceptable Solution A2 and determines that the proposal complies.
(a) the nature of the bushfire-prone vegetation including the type, fuel load, structure and flammability; and		
(b) available fire protection measures to:		
(i) prevent the hazardous use from contributing to the spread or intensification of bushfire;		
(ii) limit the potential for bushfire to be ignited on the site;		
(iii) prevent exposure of people and the environment to the hazardous chemicals, explosives or emissions as a consequence of bushfire; and		
(iv) reduce risk to emergency service personnel.		
A3 A bushfire hazard management plan that contains appropriate bushfire protection measures that is certified by the TFS or an accredited person.	P3 No Performance Criterion.	A Bushfire Hazard Report including a bushfire hazard management plan (Andrew Welling, Enviro-dynamics, 28 August 2019) has been provided with the application in accordance with Acceptable Solution A3.

E3 - Landslide Code

Part of the site around Tent Hill is covered by areas of Low and Medium Landslide Hazard risk.

The proposed hatchery and staff accommodation buildings are located well clear of the Landslide Hazard Areas.

The proposal does include an irrigation pipeline and access along the eastern side of Tent Hill, within areas of Low and Medium Landslide Hazard risk, so assessment against the relevant standard is required.

E3.7.1 Buildings and Works, other than Minor Extensions To ensure that landslide risk associated with buildings and works for buildings and works, other than minor extensions, in Landslide Hazard Areas, is: acceptable risk; or (a) (b) tolerable risk, having regard to the feasibility and effectiveness of measures required to manage the landslide hazard. **OFFICER COMMENT Acceptable Solutions Performance Criteria P1** A1 Assessment against the No Acceptable Solution. Buildings and works must Performance Criteria is satisfy all of the following: required. no part of the buildings (a) (a) and works is in a High There are no areas of High Landslide Hazard Area; Landslide Hazard on the site and therefore no works within landslide such an area. (b) the risk associated with the buildings and works is either: (b) The works proposed within acceptable risk; or the Low and Medium landslide (i) risk areas are minor and (ii) capable of feasible and effective treatment through considered to be within the hazard management measures, scope of acceptable risk. so as to be tolerable risk.

E5 – Road and Railway Assets Code

The proposal is subject to this Code as it involves upgrade and intensification of the use of the existing access from the Lyell Highway, recently constructed as part of the reorganisation of boundaries under DA2019/25.

The Lyell Highway is a category 3 road for which the Department of State Growth is the road authority. Advice from the Department of State Growth has been received in regard to this application.

The application documents include a Traffic Impact Assessment (Midson Traffic Pty Ltd, August 2019).

The proposal is assessed against the relevant standards below.

E5.5.1 Existing road accesses a To ensure that the safety and efficient and junctions.	and junctions ciency of roads is not reduced by ir	creased use of existing accesses
Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A2 The annual average daily traffic (AADT) of vehicle movements, to and from a site, using an existing access or junction, in	P2 Any increase in vehicle traffic at an existing access or junction in an area subject to a speed limit of more than 60km/h must be	Assessment against the Performance Criteria is required. The Traffic Impact Assessment
an area subject to a speed limit of more than 60km/h, must not increase by more than 10% or 10 vehicle movements per day,	safe and not unreasonably impact on the efficiency of the road, having regard to:	finds that the volume of traffic to be generated by the proposed use and development can be accommodated without safety
whichever is the greater.	 (a) the increase in traffic caused by the use; (b) the nature of the traffic generated by the use; (c) the nature and 	issues or unreasonable impact to the safety of the road, provided that a basic left turn (BAL) treatment is provided, so that trucks entering the site can
	efficiency of the access or the junction;	decelerate safely before turning.
	 (d) the nature and category of the road; (e) the speed limit and traffic flow of the road; 	The Department of State Growth (road authority) has advised that a new access works permit will be required

(f) an	/ alternative	access	before these works are
to a road;			undertaken.
(g) the	need for the	use;	
(h) any	/ traffic	impact	Conditions addressing these
assessmer	it; and	-	matters are included in the
(i) an	/ written	advice	recommendation below.
received	from the	road	
authority.			

E5.6.4 Sight distance		
	ons and level crossings provide	
	d trains to enable safe movement of	
Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A1 Sight distances at: (a) an access or junction must comply with the Safe Intersection Sight Distance shown in Table E5.1; and (b) rail level crossings must comply with AS1742.7 Manual of uniform traffic control devices - Railway crossings, Standards Association of Australia.	P1 The design, layout and location of an access, junction or rail level crossing must provide adequate sight distances to ensure the safe movement of vehicles, having regard to: (a) the nature and frequency of the traffic generated by the use; (b) the frequency of use of the road or rail network; (c) any alternative access; (d) the need for the access, junction or level crossing; (e) any traffic impact assessment; (f) any measures to improve or maintain sight distance; and (g) any written advice received from the road or rail authority.	The TIA assesses the sight distance for the access in section 4.4. The speed limit on this section of the Lyell Highway is 100km/h so the Safe Intersection Sight Distance shown in Table E5.1 is 250m. The TIA identifies that the available sight distance exceeds 300m in both directions, satisfying the Acceptable Solution A1.

E6 - Parking and Access Code

This Code applies to all use and development.

The proposal is assessed against the relevant use standards below.

development, taking into accoun access afforded by other modes of (b) a use or development doe (i) preventing regular pa	arking to meet the reasonable r at the level of parking available o of transport. es not detract from the amenity of u	n or outside of the land and the users or the locality by:
Acceptable Solutions	Performance Criteria	OFFICER COMMENT
A1 The number of on-site car parking spaces must be:	P1 The number of on-site car parking spaces must be sufficient to meet the	Table E6.1 does not specify a number of car spaces for the Resource development use class.

disability. Acceptable Solutions F	Performance Criteria	OFFICER COMMENT
A1 F	P1	The proposal includes accessible parking spaces in

Car parking spaces provided for people with a disability must:	No Performance Criteria.	both of the proposed parking areas, in accordance with A1.
(a) satisfy the relevant provisions of the Building Code of Australia;		
 (b) be incorporated into the overall car park design; (c) be located as close as practicable to the building entrance. 		

The proposed access and car parking has been designed to demonstrate comply with the relevant development standards including access design, passing bays, layout, lighting, landscaping and surface treatments.

Conditions are included in the recommendation below in regard to this matters.

E7 – Stormwater Management Code

This Code applies to all use and development. The proposal is assessed against the relevant standards below.

E7.7.1 Stormwater Drainage and Disposal To ensure that stormwater quality and quantity is managed appropriately.		
Acceptable Solutions	Performance Criteria	
A1 Stormwater from new impervious surfaces must be disposed of by gravity to public stormwater infrastructure.	 P1 Stormwater from new impervious surfaces must be managed by any of the following: (a) disposed of on-site with soakage devices having regard to the suitability of the site, the system design and water sensitive urban design principles (b) collected for re-use on the site; (c) disposed of to public stormwater infrastructure via a pump system which is designed, maintained and managed to minimise the risk of failure to the satisfaction of the 	Stormwater will be managed onsite, with drainage to be directed to swale drains and then disperse to natural watercourses in accordance with the Performance Criteria.
A stormwater system for a new development must incorporate water sensitive urban design principles R1 for the treatment and disposal of stormwater if any of the following apply: (a) the size of new impervious area is more than 600 m2; (b) new car parking is provided for more than 6 cars;	Council. P2 A stormwater system for a new development must incorporate a stormwater drainage system of a size and design sufficient to achieve the stormwater quality and quantity targets in accordance with the State Stormwater Strategy 2010, as detailed in Table E7.1 unless it is not feasible to do so.	The proposed stormwater management system incorporates water sensitive urban design principles and complies with A2.

(c) a subdivision is for more than 5 lots.		
A3	P3	The stormwater management system is designed to comply
A minor stormwater drainage system must be designed to comply with all of the following:	No Performance Criteria.	with the requirements of A3.
 (a) be able to accommodate a storm with an ARI of 20 years in the case of non-industrial zoned land and an ARI of 50 years in the case of industrial zoned land, when the land serviced by the system is fully developed; (b) stormwater runoff will 		
(b) stormwater runoff will be no greater than pre-existing runoff or any increase can be accommodated within existing or upgraded public stormwater infrastructure.		

E11 – Waterway and Coastal Protection Code

There are a number of Waterway Protection Areas on the site, following natural drainage lines.

Both the hatchery complex and staff accommodation buildings are located outside these overlay areas. There are access roads, pipelines and the dam located within Waterway Protection Areas.

As the proposal is a Level 2 activity, it is exempt from assessment under this Code in accordance with Clause E11.4.1 (a).

Lake Meadowbank Specific Area Plan

Part of the subject land is located within the Lake Meadowbank Specific Area Plan (SAP) overlay.

The purpose of this specific area plan is to provide for the use and development of the land immediately adjoining Lake Meadowbank for recreational purposes whilst maintaining environmental quality consistent with Local Area Objectives and Desired Future Character Statements for the area.

The proposed hatchery and majority of the associated infrastructure and development are located outside of the SAP area. The only parts of the proposal that are within the SAP area are a small section of irrigation pipe work and part of the area to be irrigated with reuse water. The pump station already approved in DA2019/20 is also within the SAP area.

F1.4 Use Table

The irrigation within the SAP area is considered to be part of the *Resource development* use class, specifically for agricultural use, which is Discretionary under the SAP use table. The proposal is considered to be suitable for the site as agricultural use is consistent with the existing use of the land and surrounding area and the values of Lake Meadowbank will be protected, as detailed in the application documents.

The proposed use of the approved pump station and water reticulation pipelines within the SAP area will serve the agriculture and aquaculture uses of the site. The SAP Use Table specifies that the *Resource development* use class is Discretionary, with the qualification '*Only if an agricultural use*'. The SAP does not specify the status of other sub uses of the *Resource development* use class, including aquaculture. There are no uses are listed in the Prohibited section of the SAP Use Table, which means no uses are Prohibited in the SAP area.

and

To determine the status of aquaculture, it is therefore necessary to refer back to the Use table of the underlying zone, in this case the Rural Resource Zone. The status of the *Resource development* use class in the Rural Resource Zone Use Table, Clause 26.2 is:

No Permit Required Only if agriculture, bee keeping, crop production, forest operations in accordance with a Forest Practices Plan, horse stud or tree farming plantation forestry in accordance with a Forest Practices Plan.

Permitted Except where No Permit Required or Discretionary

Discretionary Only if intensive animal husbandry

Aquaculture is not listed under the No Permit Required or Discretionary qualifications, so it falls in the Permitted use category.

As mentioned previously, the applicant considers that the irrigation infrastructure can be classified under the *Utilities* use class. *Utilities* is a Permitted use in the SAP Use Table.

Under either interpretation the proposed use and development can proceed within the Lake Meadowbank Specific Area Plan.

F1.5 Application Requirements

This section of the SAP requires an Aboriginal Heritage Assessment or statement from Aboriginal Heritage Tasmania to be provided with all discretionary Development Applications.

In this case the applicant has provided an Aboriginal Heritage Assessment Report completed by suitably qualified people (Stuart Huays, Archaeologist Cultural Heritage Management Australia and Rocky Sainty, Aboriginal Heritage Officer).

The site outcomes/recommendations from the Aboriginal Heritage Assessment are copied below:

Recommendation 1

No Aboriginal sites were identified during the field survey of the proposed Tassal fish farm hatchery development at 56 Woodmoor Road, Ouse. A search of the AHR shows that there are no registered Aboriginal sites that are located within or in the immediate vicinity of the study area, and it is assessed that there is a low potential for undetected Aboriginal heritage sites to be present.

On the basis of the above, it is advised that the proposed development will have no impacts on known Aboriginal sites, and therefore there are no Aboriginal heritage constraints, or legal impediments to the project proceeding.

Recommendation 2

It is assessed that there is generally a low potential for undetected Aboriginal heritage sites to occur within the study area. However, if, during the course of the proposed development works, previously undetected archaeological sites or objects are located, the processes outlined in the Unanticipated Discovery Plan should be followed (see section 11). A copy of the Unanticipated Discovery Plan (UDP) should be kept on site during all ground disturbance and construction work. All construction personnel should be made aware of the Unanticipated Discovery Plan (DDP) should be plan (DDP) shou

Discovery Plan and their obligations under the Aboriginal Heritage Act 1975 (the Act).

Recommendation 3

Copies of this report should be submitted to Aboriginal Heritage Tasmania (AHT) for review and comment.

The Aboriginal Heritage Assessment meets the requirements of F1.5 of the SAP.

F1.6 and F1.7 – Development Standards

The SAP provides standards relating to Camping Areas and Caravan Parks (F1.6) and Tourism Operations and Visitor accommodation (F1.7).

None of these standards are relevant to the assessment of this proposal.

Representations

The proposal was advertised for 28 days (as required for Level 2B proposals) from 8th December 2018 until 24th December 2018.

A total of eighty five (85) representations were received from members of the public. One of the representations was fully in support of the proposal. Some were partially supportive of the move toward a recirculating hatchery as an improvement to existing flow-through hatcheries in the area, though still had concerns about the specifics of this proposal.

Submissions were also received from agencies, including the Department of State Growth in regard to traffic and DPIPWE in regard to the dam approval. Hydro Tasmania provided advice that they have no objection to the proposal.

The matters raised in the representations are presented in the table below. The issues relevant to the Council assessment are presented first and the environmental matters (addressed by the EPA) are then presented in approximate order of how often they were mentioned by representors.

As a Level 2 project, the issues raised in regard to environmental matters are assessed and monitored by the EPA. Appendix 2 of the EPA Environmental Assessment Report provides detailed breakdown of the representations. The Environmental Assessment Report and Environmental Licence conditions are appended to this report and are available online at https://epa.tas.gov.au/assessment/assessments/tassal-operations-pty-ltd-hamilton-recirculatory-aquaculture-system-hatchery-ouse

Issue 1 Recreational Value of Meadowbank Lake	
Concerns that the proposal would impact the recreational ar water quality, noise and visual amenity.	nd scenic values of the lake, including
 Values identified in the submissions include: Water sports, particularly water skiing (clubs and other Fishing and trout stocks Camping/holiday homes General scenic/recreational value Tourism value Long term users Access to lake side recreational area adjacent to the s 	
Examples	Officer comments
As a Recreational Fisherman and Camper who has used the	The recreational values of
area for many years I am concerned by the possibility of Lake Meadowbank and the Derwent River being contaminated by chemical biproducts.	Meadowbank Lake are recognised, supported and promoted by Council.
	The main hatchery complex will not
Such a reduction in the status of Meadowbank Lake and the region as a whole as a tourist, holiday or recreation	be visible from Meadowbank Lake.
destination would also have negative effects on any number	The environmental management of
of local businesses including service stations, accommodation providers, restaurants, food outlets, shops, farm shops and others. It only needs a single incident to sully	the proposal under the EPA is expected to protect these values.
the name of an area or region and forever cause people to link an area with a bad memory.	With regard to the lake side recreational area located near the

The area is one on the prime visual ones in the Derwent Valley, and highly recognised as a popular picnic and recreational precinct. In particular, it is an important angling and water-skiing lake. As a family we have enjoyed Meadowbank Lake for many years as a water ski destination and holiday destination.	pump station and used by adjoining land owners – this site is located on Hydro owned land and access to it currently relies on land that is part of this application (currently 56 Woodmoor Road, future Tassal lot). Council have no jurisdiction over this situation.
Issue 2 Traffic and Access from Lyell Highway	
Concerns regarding the increased traffic to the site and safety	of Lyell Highway.
Examples	Officer comments
This facility would also increase heavy traffic on the already stressed Lyell Highway. 5 Trucks at night and 12 during the day will have a hu ge impact on the amenity of the residences closest to he hatchery. This quantity relative to the current situati on will result in a profound increase in traffic flow in th	The proposal is accompanied by a Traffic Impact Assessment and has been considered by the road authority, Department of State Growth. The proposal is not expected to
e immediate area.	impact the safety or efficiency of the road, subject to the upgrade of the access point with a turn lane as required in the recommended conditions.
Issue 3 Internal access road Concerns relating to lack of information regarding the const access road and impacts of these works.	ruction standard for the internal rural
Example	Officer comments
Part of the DA is to create a pipeline and access road from the hatchery, around the side of Tent Hill to the I akes edge, to the pumpstation. This road is of major significance. It does not get a mention in this DA, nor	The application does not include detailed plans of the internal access road to the pump station/lake side.
the previous DAs! It is proposed to traverse across the Eastern side of Tent hill which is an extremely steep slope to the point that there is already evidence of land sliding. In order to	A condition is included in the recommendation to require plans of the road to be submitted to Council for approval prior to construction.
retain the hill both above and below the road an exten sive batter would be required.	
Issue 4 Previous approvals	
Concerns regarding the previous DAs for the site for a (DA2019/20) and boundary reorganisation (DA2019/25), inclue been included in one DA and that the separation of the DAs was Examples	ding that the proposals should have all
The fact that the previous two DAs were stepping stones was understood by many people since May, it was only at this point that the information became avail able for everybody to see.	The concerns of the representor are noted and while it is evident that the three proposals (DA2019/20 – pump station/irrigation, DA2019/25 – boundary reorganisation and this DA)
If Tassal had disclosed within the Pumpstation DA that the intended use of this pumpstation was for Aquaculture it would have been refused by council.	are related to some extent, it is considered that it is reasonable to consider them as separate valid

Their previous planning applications in this area have not been transparent. They knew what their overall plans were all along but they have applied for things in small stages, each of which was likely to get approved whereas applying for the whole project at once may not have been. This suggests to me that the applicants may not be being transparent now.	applications.
The current DA appears to be but the next one of a series made progressively by Tassal over the past six months or so (DAs 2019/20/25 and 62 etc) and which together might be seen as seeking approval for the overall development by stealth. There seems to be lack of consultation with the local property owners, and an almost deliberate covering up of any actual linkage between these various DAs.	
Issue 5 Use Class status and Lake Meadowbank SAP	
Concerns that the proposal uses an incorrect use class (Utili within the Lake Meadowbank Specific Area Plan.	ties) and that Aquaculture is prohibited
Examples	Officer comments
Within this DA Tassal are seeking to change the classified use for the pumpstation from "Agriculture" to "Utilities". This is because under the "Specific Area Plan" (SA P) that applies to roughly 75 meters of the land surrounding the lake Aquaculture is NOT permitted.	The use classification and status of Resource development – aquaculture is considered in the body of this report.
This means that if Tassal had disclosed within the Pumpstation DA that the intended use of this pumpstation was for Aquaculture it would have been refused by council.	In summary, aquaculture is not prohibited in the Lake Meadowbank SAP and the use classification of the irrigation infrastructure does not impact whether this DA can be approved.
h	
Issue 6 Pump station shed	
Concerns that the proposal includes a large pump station shee	close to Lake Meadowbank. Officer comments
Examples In this DA the pumpstation has grown to a whopping 20 x 12 x 4. 8mtr High shed	There appears to have been some confusion regarding the size of the pump shed to be constructed
A pump shed of this proportion would be unprecedented on the lakes edge – and a complete eyesore which is completely inappropriate	adjacent to Meadowbank Lake. The pump shed near the lake shore will be a 3m x 4m and 2.8m high, similar to existing pump stations near the lake.
	The larger shed referred to in the representations (20m x 12m x 4.8m) is the chiller pump shed, to be
	located in the hatchery complex.
Issue 6 Tassal – Reputation	located in the hatchery complex.
Tassal – Reputation	

Examples	Officer comments The proposed development will
 light pollution at night. 	
 from Meadowbank Lake; and 	
 from neighbouring properties 	
 Concerns regarding the visual impact of the proposal including: from the road/surrounding area 	
Concerns regarding the viewel impact of the present in the time	
Visual Impacts	
Issue 9	
	characteristics to the greatest extent.
feel that this location is unsuitable for this development.	and environmental variables. The proposed site met the desired
far enough away from the lake or any major watercourse.	including infrastructure, economic
Water can be easily piped to that location, possibly even from Meadowbank Lake, as long as the hatchery was	considered for this project and evaluated against various criteria,
in a place where drainage is not into any major watercourse.	states that 14 sites were initially considered for this project and
This hatchery should be built in a location away from the lake	The EIS provided by the applicant
considered.	consider other sites or options.
be located near Meadowbank Lake. Alternatives should be	before it, there is no power to
Examples Doesn't seem to be any reason why the hatchery needs to	Council must consider the proposal
Examples	Officer comments
Concerns regarding site selection and that alternatives should l	be considered.
lssue 8 Inappropriate site	
be included in any consultations whatsoever.	
proposal and are highly disappointed that we have not	requirements for a proposal.
involved in any consultation. This is a concern to us as we have a holiday home on the lake in close proximity to the	However, this process is optional and does not form part of the statutory
At no point, have we been contacted by TASSAL or been	in pre-application consultation.
	interested parties were not involved
have adopted to make this application and have serious doubts about all aspects of this plan.	While it is unfortunate that some
I have very strong reservations about the process that Tassal	This concern is noted.
Examples	Officer comments
Concerns that the process has been secretive/misleading	J.
Lake Meadowbank.	
Concerns that pre-application consultation did not includ	le many users/land owners around
Issue 7 Application process/Consultation	
prevent harm arising from salmon farms.	
with salmon-farming in Macquarie Harbour and the Derwent Estuary that they are not able to adequately monitor or	
Government bodies such as the EPA have demonstrated	
councils and people.	
to dead zones and the destruction of local environments, the diverting of water supplies and causing costs to local	
negative, ranging from the poisoning of Macquarie Harbour	
of an enormous shed and development in a fairly open area which is visible from many locations in the valley and is out of place in this largely rural area.	certainly be visible from the road and neighbouring properties.
---	--
I object to the visual impact of the proposed large pumping shed very close to the lake. Small agricultural irrigation structures are to be expected in a rural area but this is large and very close to the lake.	The design includes earth berms and landscaping to partially screen the hatchery complex. The colours of external building materials have been selected to blend with the surrounding landscape as much as possible.
	The application documents include a visual impact assessment.
	With regard to views from Meadowbank Lake, the only part of the development that will be visible from the lake is the small pump station building.
	External lighting will be positioned and baffled to avoid light spill to neighbouring properties.
	Overall, it is considered that the visual impact of the proposal is mitigated to an acceptable degree.

Issue 10

Hydro – Management of Lake Meadowbank water levels and priority for users

Concerns regarding how the water needs of the proposal will be balanced with other users during droughts or lake draw downs.

Examples	Officer commente	
Examples	Officer comments	
It would be interesting to know how (and why)	Hydro Tasmania own and manage	
Hydro plan on managing Tassal and its water	Meadowbank Lake, including rights	
demands (at a rate of 650 ML/year) when the water	to take water.	
resources are stretched.		
When Hydro choose to lower the level of Meadowbank	Hydro Tasmania have advised that	
Lake for maintenance of the dam wall or	they have no objection to the	
other reasons, as the water retracts the lake	proposal subject to the	
reverts back to the original route of the river over	implementation of the monitoring and	
a few of days.	management measures proposed in	
Tassal are aware of this and seek to build a	the EIS and as required by the EPA.	
suction pipeline that will extend as far as it needs		
to ensure it can always suck water.		
What about water accurity for other ware during discuss to		
What about water security for other users during droughts.		
Given that we now have extremes of climate occurring in		
Australia and water supplies may be limited in the future,		
should we be allowing more aquaculture to be located on our		
fresh water supplies in Tasmania?		
Issue 11		
Devalue properties		
Concerns that the proposal will devalue surrounding properties.		
	Officer comments	
Examples	Officer comments	
Tassal's hatchery, as it stands, will devalue neighbouring	The concern is noted, however	
properties immensely.	property values are not a planning	

	l	
I am also concerned about the impact this noise could have on the, as yet undeveloped, sites on my property. It could negatively affect their desirability and value.	consideration.	
Issue 12 Environmental Impacts on Water Quality		
Concerns regarding the potential environmental impacts relating to the water quality of Lake Meadowbank and wider catchment area.		
 Specific concerns include: Leaching, run off and spray drift of recycled water Drinking water quality as a source for Hobart and locals Farming/irrigation water quality Increased nutrients leading to toxic algal blooms and/or increase in lake weeds Salinity/sodicity of soils and water Onsite wastewater treatment (for staff residence and amenities) 		
Examples	Officer comments	
Unfortunately, the reality of irrigation is that run off will occur to some degree. Particularly on undulating ground typical of the Derwent Valley, water will follow the natural water courses of the ground –	The matters raised are in relation to environmental considerations, which have been assessed by the EPA.	
this is simply part of nature. Concerned by the possibility of Lake Meadowbank and the Derwent River being contaminated by chemical biproducts (ie Nitrates, Phosphorous and possibly some Antibiotics) associated with Fishery Operations.	See Environmental Licence Conditions EF1-EF5, M1-M7 and SW1-2.	
The proposal reveals that the terrain and the rock strata will inevitably mean that this product will find its way back to Meadowbank Lake		
Inadequate attention given to potential for runoff and spray drift entering the lake Throughout the EIS the proponent clearly implies that there is no possibility of run-off or spray drift of treated waste water entering into Meadowbank Lake.		
I do not want to be pumping tainted water for irrigation on my property.		
This is a plan to distribute the domestic water being us ed by humans in the hatchery and in the staff residenc e, onto the grounds surrounding the hatchery. This wa ter will include human effluent and has the potential to make its way into the small dam or the drains leading to it or those drains that carry water to Meadowbank Lake.		
Issue 13 Noise		
Concerns regarding noise from the proposal, including the hatchery building, pump station and traffic.		
Examples	Officer comments	
The noise produced from this pumpstation will have a devastating impact on the local environment and amenity, completely ruining the enjoyment of the neighbour's recreational area to the East and to anyone wishing to create	The matters raised are in relation to environmental considerations, which have been assessed by the EPA.	
a recreational area to the East and to anyone wishing to create a recreational area to the West. Its impact will be far reaching as it will be heard on the other side of the lake as well, particularly at Sound carries across water and the	See Environmental Licence Conditions N1-N5.	
rd		

prevailing NW winds carry sound towards the closest residence.	
I am also concerned about noise from what will need to be a very large pumping system near the lake's edge. The noise, potentially 24 hours a day, will be transmitted over the lake surface through the air affecting other lake users and the owners of homes, caravans and other accommodation in the area	
Also of concern is the noise from the 24 hour a day's pumping system. Again noise carries across the lake and we would like to be assured that adequate noise insulation would be part of the proposed development for the pump house.	
6 Trucks at night and 12 during the day will have a huge impact on the amenity of the residences closest to the hatchery.	
lssue 14 Odour	
Concerns regarding odour impacts from the proposal.	
Examples	Officer comments
Please consider the possible odour emissions in summer and how they might impact on those living close by and those visiting the recreational area.	The matters raised are in relation to environmental considerations, which have been assessed by the EPA.
Of course, with a fish factory comes fish effluent and th e remains of uneaten food, these produce a horrible o dour!	See Environmental Licence Conditions A1-A5.
Being a fish farm, the hatchery will produce 3 sources of odour: The smell from fish effluent, the smell from the uneaten fish food and the smell from fish mortalities.	
Issue 14 Flora and Fauna	
Concerns regarding impacts on flora and fauna in the area.	
Examples	Officer comments
Who will stop impacts of the hatchery on soil, flora and fauna?	The matters raised are in relation to environmental considerations, which have been assessed by the EPA.
I am further concerned that impact assessments on flora and	See Environmental Licence Condition FF1.
fauna etc. have been restricted to the immediate area of the proposed sheds etc. when the effects will be more widespread.	

Concerns regarding management of the site during emergencies such as a flood, fire or dam failure.

Concerns regarding potential for accidents and the like.	
Examples	Officer comments
There are also weather extremes which will means reduced water (with Tassal wanting to use it at the expense other others) in times of drought and flooding which will cause pollution.	The matters raised are in relation to environmental considerations, which have been assessed by the EPA.
The Proponents Environmental Assessments is based on History (Rainfall, Temperatures etc.) but with our climate changing rapidly statistics like these become unreliable. Extreme Weather Events that we now see all over Australia may dump five inches of rain in 24 hours in the dam or 40 Degree heat accompanied by 100km winds may start an unmanageable bushfire as seen a few years ago on the opposite side of the lake.	See Environmental Licence Condition OP2 - Contingency Management.
Although the Proponents has included Fire prevention equipment and surplus water will they have enough manpower to protect a large facility from a wildfire. Very little help is available from other sources due to isolation.	

Conclusion

The proposal for a recirculating aquaculture system hatchery and associated infrastructure and development at 56 and 90 Woodmoor Road, Ouse is assessed to comply with the applicable standards of the Rural Resource Zone and Codes of the *Central Highlands Interim Planning Scheme 2015* as outlined in the body of this report.

Aquaculture for finfish is a Level 2 Activity and environmental assessment of this proposal has been undertaken by the EPA, in accordance with the statutory requirement. The EPA have determined to grant an Environmental Licence for the proposed activity, subject to issuing of a permit by Council and conclusion of any appeals that may arise.

The proposal was advertised for public comment and eighty five (85) representations were received from the public. The concerns of the representors have been addressed in the EPA assessment and this report (where relevant to the planning consideration).

It is recommended that Council approve the development application, subject to conditions.

Legislative Context

The purpose of the report is to enable the Planning Authority to determine the Development Application DA2019/62 in accordance with the requirements of the Land Use Planning and Approvals Act 1993 (LUPAA). The provisions of LUPAA require a Planning Authority to take all reasonable steps to ensure compliance with the Planning Scheme.

This report details the reasons for the officers Recommendation. The Planning Authority must consider the report but is not bound to adopt the Recommendation. Broadly, the Planning Authority can either: (1) adopt the Recommendation, (2) vary the Recommendation by adding, modifying or removing recommended conditions or (3) replacing an approval with a refusal.

Any decision that is an alternative to the Recommendation requires a full statement of reasons to ensure compliance with the Judicial Review Act 2000 and the Local Government (Meeting Procedures) Regulations 2015. Section 25 (2) of the Local Government (Meeting Procedures) Regulations 2015 states:

25 (2): The general manager is to ensure that the reasons for a decision by a council or council committee acting as a planning authority are recorded in the minutes of the meeting.

Options

The Planning Authority must determine the Development Application DA2019/62 in accordance with one of the following options:

1. Approve in accordance with the Recommendation:-

In accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority Approve the Development Application for the Hamilton Recirculating Aquaculture System Hatchery at 56 and 90 Woodmoor Road, Ouse (CT251957/1, CT36657/2, CT36657/5, CT84290/1 and CT122993/3) subject to conditions in accordance with the Recommendation.

2. Approve with altered conditions:-

In accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority Approve the Development Application for the Hamilton Recirculating Aquaculture System Hatchery at 56 and 90 Woodmoor Road, Ouse (CT251957/1, CT36657/2, CT36657/5, CT84290/1 and CT122993/3), subject to conditions as specified below.

Should Council opt to approve the Development Application subject to conditions that are different to the Recommendation the modifications should be recorded below, as required by Section 25(2) of the Local Government (Meeting Procedures) Regulations 2015:

Alteration to Conditions:-

3. Refuse to grant a permit:-

In accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority Refuse the Development Application for the Hamilton Recirculating Aquaculture System Hatchery at 56 and 90 Woodmoor Road, Ouse (CT251957/1, CT36657/2, CT36657/5, CT84290/1 and CT122993/3), for the reasons detailed below.

Should the Planning Authority opt to refuse to grant a permit contrary to the officers Recommendation, the reasons for the decision should be recorded below, as required by Section 25(2) of the Local Government (Meeting Procedures) Regulations 2015:

Reasons :-

Planning Committee Consideration

At a special meeting of the Planning Committee held on Tuesday 26th November 2019 the proposed development was considered with the Planning Committee recommending approval in accordance with Option 1.

Recommendation

Moved Clr

Seconded Clr

THAT in accordance with section 57 of the Land Use Planning and Approvals Act 1993 the Planning Authority Approve the Development Application for the Hamilton Recirculating Aquaculture System Hatchery at 56 and 90 Woodmoor Road, Ouse (CT251957/1, CT36657/2, CT36657/5, CT84290/1 and CT122993/3) subject to conditions in accordance with the Recommendation.

Recommended Conditions

General

1) The use or development must be carried out substantially in accordance with the application for planning approval, the endorsed drawings and with the conditions of this permit and must not be altered or extended without the further written approval of Council.

2) This permit shall not take effect and must not be acted on until 15 days after the date of receipt of this letter or the date of the last letter to any representor, whichever is later, in accordance with section 53 of the land Use Planning and Approvals Act 1993.

Approved Use

3) The staff accommodation is approved as ancillary to the *Resource development (aquaculture)* use only. It must not be used for any other purpose or intensified without prior Council approval.

External finishes

- 4) All external building materials associated with the development are to be of types and colours specified in the approved plans, unless otherwise approved.
- 5) All external metal building surfaces must be clad in non-reflective pre-coated metal sheeting or painted to the satisfaction of the Council's Senior Planning Officer.

Landscaping

- 6) Before any work commences submit a landscape plan prepared by a landscape architect or other suitable person must be submitted to and approved by Council's Senior Planning Officer. The landscape plan must show the areas to be landscaped, the form of landscaping, plants species, estimates of mature height and growth habit and any required maintenance. The landscaping plan shall form part of the permit when approved.
- 7) The landscaping works must be completed in accordance with the endorsed landscape plan and to the satisfaction of Council's Senior Planning Officer within six (6) months of the first use of the development. All landscaping must continue to be maintained to the satisfaction of Council's General Manager.

Parking & Access

- 8) At least seventeen (17) parking spaces for the hatchery and six (6) parking spaces for the staff accommodation must be provided on the land at all times for the use of the occupiers in accordance with Standards Australia (2004): Australian Standard AS 2890.1 2004 Parking Facilities Part 1: Off Street Car Parking; Standards Australia, Sydney.
- 9) Unless approved otherwise by Council's General Manager the internal private driveway and areas set-aside for parking and associated access and turning must be provided in accordance the endorsed drawings, Standards Australia (2004): Australian Standard AS 2890.1 2004 Parking Facilities Part 1: Off Street Car Parking; Standards Australia, Sydney and include all of the following;
 - A minimum trafficable width of 3m.
 - Provision for two way traffic.
 - Constructed with a durable all weather pavement.
 - Drained to an approved stormwater system.
 - Line-marking or some other means to show the parking spaces.
- 10) Adequate manoeuvring space must be provided in accordance with Standards Australia (2002): Australian Standard AS 2890.2 2002, Parking facilities Part 2: Off-Street, Commercial vehicle facilities, Standards Australia, Sydney to ensure that heavy trucks or articulated vehicles may leave the site in a forward direction.
- 11) The loading and unloading of goods from commercial vehicles must only be carried out on the land in accordance with Standards Australia (2002): Australia Standard AS 2890.2 2002, Parking facilities Part 2: Off-Street, Commercial vehicle facilities, Sydney.
- 12) All areas set-aside for parking and associated turning, loading and unloading areas and access must be completed before the use commences or the building is occupied and must continue to be maintained to the satisfaction of the Council's General Manager.
- 13) Prior to any works commencing, design drawings of the proposed internal rural access road are to be submitted to and approved by Council's General Manager.
- 14) All works required by a Traffic Impact Assessment (TIA) in respect of access to the land must be completed to the satisfaction of Council's General Manager before the use commences, specifically a basic left turn (BAL) treatment is to be provided from the Lyell Highway in accordance with the requirements of the Department of State Growth.

Access to State Roads

Franklin

15) All work on or affecting the State Road, including drainage, must be carried out in accordance with a valid permit provided by the Transport Division of the Department of State Growth. No works on the State Road shall commence until the Minister's consent has been obtained and a permit issued in accordance with the Roads and Jetties Act 1935 (contact permits@stategrowth.tas.gov.au.)

Stormwater

16) Drainage from the proposed development must drain to a legal discharge point to the satisfaction of Councils General Manager.

Services

17) The developer must pay the cost of any alterations and/or reinstatement to existing services, Council infrastructure or private property incurred as a result of the development. Any work required is to be specified or undertaken by the authority concerned.

Aboriginal Heritage

- 18) The recommendations of the Aboriginal Heritage Assessment Report Final Version 1 (Cultural Heritage Management Australia, 25/4/2019) must be implemented during construction, including:
 - If during the course of the proposed development works, previously undetected archaeological sites or objects are located, the processes outlined in the Unanticipated Discovery Plan should be followed;
 - A copy of the Unanticipated Discovery Plan (UDP) should be kept on site during all ground disturbance and construction work; and
 - All construction personnel should be made aware of the Unanticipated Discovery Plan and their obligations under the Aboriginal Heritage Act 1975.

Dam Works

- 19) The permit holder must submit a Notice of Intent (Attachment 1) to commence dam works (see Note 2) to the Department (see Note 1) before dam works commence. Dam works must not commence prior to the nominated start date on this notice, unless otherwise authorised by the Department.
- 20) The Notice of Intent to commence dam works must be signed by the permit holder, the person constructing the dam (the contractor) and the site supervising engineer, confirming that these persons have read and understand the permit and conditions.
- 21) Dam works must be carried out in accordance with the Water Management (Safety of Dams) Regulations 2015 and the Water Management Act 1999.
- 22) The works must be carried out in accordance with the following report:

"Tassal Operations Pty Ltd Engineering Pre-Construction Report Recycled Water

Storage Dam Hamilton Recirculating Aquaculture System" Consultants Macquarie

August 2019

- 23) Notwithstanding condition 4, the dam must contain a clay and or HDPE liner which must have a maximum insitu permeability of 1x10-9 m/s throughout the full depth of the liner. In-situ testing for verification of permeability must be carried out in accordance with AS1289.
- 24) A person with a minimum of Class 1 competence (the "site engineer") (see Note 3) must be in charge of all earth works and be responsible for:
 - Conducting quality control tests and sampling in the field;
 - · Verification of all quality control testing; and
 - Completion of documentation of all relevant activities including engineering design,

construction and quality assurance activities.

25) Within 14 days of the completion of dam works the permit holder must submit to the Department a "Work-as-Executed" report, prepared by the site engineer, setting out as-constructed details of compliance with conditions including all items required to be supervised by the site engineer at Condition 5.

Note: Conditions 18 – 24 above provided by the Water Management and Assessments Branch, Department of Primary Industries, Parks, Water & Environment (Contact: <u>anna.harper@dpipwe.tas.gov.au</u> or 6165 3019).

The following advice applies to this permit:

- a) This permit does not imply that any other approval required under any other legislation has been granted.
- b) This Planning Permit is in addition to the requirements of the Building Act 2016. Approval in accordance with the Building Act 2016 is required to be obtained prior to construction.

Notes relating to Dam Conditions:

Note 1: References to the "Department" mean the Department of Primary Industries, Parks, Water and Environment or its successor responsible for administration of the Water Management Act 1999. Where a permit condition requires a submission to, or authorisation from, the Department, the relevant contact officer is the Section Head Dams Administration Water Management and Assessment Branch

Note 2: "dam works" includes clearing, scraping and excavations at the dam site, other than test pits.

Note 3: Site Engineer means a person with a minimum of Class 2 competence, as prescribed under the Water Management (Safety of Dams) Regulations 2015.

14.3 DATA SHARE AGREEMENT

Background

DPIPWE and Central Highlands Council have a Service Level Agreement (SLA), which covers the exchange of spatial data between our organisations.

The 5 year agreement expired last month and DPIPWE have drafted a new CHC-DPIPWE Service Level Agreement (attached).

Current Situation

The draft agreement has been streamlined since the previous SLA was signed. It now comprises the agreement body and 3 attachments – data transferred from DPIPWE, data transferred to DPIPWE, and contacts.

The agreement has a term of five (5) years from the receipt of signatures from both parties with an option to extend for a further five (5) year period. The agreement will be reviewed annually.

Neither party will impose a fee or charge for the exchange of key services detailed in the agreement.

Recommendation

Moved: Clr

Seconded: Clr

THAT Council agrees to enter into the Service Level Agreement with DPIPWE and the General Manager be authorised to sign the Agreement.

14.4 GOLDWIND AUSTRALIA PTY LTD: SURPLUS BLADE

This item was discussed at the Ordinary Meeting of Council in November and was deferred until this meeting until there were further investigations were undertaken by the Development and Environmental Services Manager.

An email was received on the 1 November 2019 from Mrs Janet Monks, Community Relations Officer for Goldwind Australia Pty Ltd stating the following:

Leigh Walters from GWA has informed me that there is a surplus blade that Council can acquire for display if Council so wishes.

I have mentioned this to Mayor Triffitt who is supportive of the idea. I'm not sure what the next step is progressing this great opportunity.

A suitable location has been identified (see map).

GWA will cover the costs of transporting the blade to the agreed location and will erect it as appropriate.

The blade could be available as early as mid-December.

Councillor Poore asked if the surplus blade could be located at the Bothwell Recreation Ground with it running along Hollow Tree Road.

Council Senior Planning Officer stated that locating the surplus blade at the Bothwell Recreation Ground would likely mean planning approval is not required in this type of location. However building approval for the footings/supports would be required including engineering approval. The Senior Planning Officer believes Council should consult with our Public Liability insurance company as fencing maybe required to stop people from climbing on the surplus blade. Quote for the fence is \$28,000 copy attached.

An email was received on the 6 November 2019 from Ms Sunny Rutherford, Community Engagement Manager Goldwind Australia Pty Ltd stating the following:

To follow up from Janet's email – Goldwind is open to discussing further with Council whether there is an appetite from Council to receive a donated Goldwind wind turbine blade (approximately 68.7 metres) to use for their own purposes i.e. community/public display.

Project management – I anticipate that finding a suitable location with consideration to healthy and safety requirements would be relatively time intensive for council for potential DA or other planning considerations, and require some additional costs (e.g. car parking, potential fencing, assessment by structural engineer and additional installation costs etc) and liaison with relevant other bodies such DSG etc. Goldwind has limited capacity to be involved in this so the project would need to be driven by council.

Cost – Goldwind are happy to cover the cost of the blade transportation and crane to put the blade into place. Following review of a proposal from council – Goldwind are happy to consider donating additional funds (to a capped amount) to cover the majority of the other associated costs for installation of the blade and related infrastructure.

Timing - the blade would need to be transported at the same time as the new spare blades are transported to site. This is planned to be mid-December. I will provide a more definite time as soon as it become available.

Next steps – if council are interested in exploring this as an option – a proposal would need to be scoped out by council (including estimations for costs) and forwarded through to Goldwind to consider donation for additional funds (to a capped amount).

I'm happy for you to give me a call to discuss in more detail.

An email was received on the 7 December 2019 from Mrs Janet Monks, Community Relations Officer for Goldwind Australia Pty Ltd stating the following:

Would the Council owned paddock near the police station be an option?

Council Senior Planning Officer stated that locating the surplus blade in the paddock near the police station could be a good option – it should be visible from the main road and there is already a pull off/access area for the riverside reserve. It might need to be formalised though. A DA would be needed in this location as it is in a heritage precinct, but I can't see any major problems. There is a hedge along the road side of 5 Barrack St that should be retained.

For Discussion

14.5 NEW RURAL AND AGRICULTURE ZONES

Please see attached correspondence from the Minister for Planning, Hon Roger Jaensch, in relation to the new Rural and Agriculture Zones as part of the Tasmanian Planning Scheme.

Minister for Human Services

Minister for Housing

Minister for Disability Services and Community Development Minister for Planning



Minister for Aboriginal Affairs

Level 5 4 Salamanca Place, Parliament Square Building HOBART TAS 7000 Australia GPO Box 123 HOBART TAS 7001 Australia Ph: +61 3 6165 7686 Email: minister jaensch@doac tas.gov.au

Councillor Loueen Triffitt Mayor Central Highlands Council PO Box 20 HAMILTON TAS 7140

council@centralhighlands.tas.gov.au

Dear Mayor

I want to thank you for working so cooperatively with the Government to finalise your Local Provisions Schedule (LPS). Now that the vast majority of these have been submitted to the Tasmanian Planning Commission it would be appreciated if you could provide a timely response to any requests that they make to ensure that your LPS moves quickly to exhibition and finalisation.

I understand that the Commission has in place arrangements to enable your council to keep track of the progress of your LPS.

I understand that for some councils, the issue of changing some land from the Rural Resource to Agriculture Zone, in line with the advisory map prepared by the Government, may draw some attention during the LPS public hearing process. The use of agricultural land is of course subject to the State Policy on the Protection of Agricultural Land and the new zones have been prepared to provide a better reflection of that policy.

It is my understanding that while the new Agriculture Zone has some tight restrictions on the development of houses unconnected to agricultural production. This is very similar to the detailed controls already in place in the Rural Resource zone in existing planning schemes. The Rural Resource Zone is not a residential zone and the change to the Agriculture Zone will make very little difference to the way the land can be used and developed. I have attached a fact sheet that the Planning Policy Unit have developed around this issue. This can be found on their website. I encourage you to use this information and messaging when communicating to the public in order to alleviate some of their concerns regarding the perceived loss of development opportunities.

DOC/19/124195

Once we have completed this phase of the planning reform agenda, we can move onto the establishment of important planning policies and the review of the now quite dated regional land use strategies. I am pleased to advise that as the vast majority of the LPSs have now been submitted I will shortly be releasing the Scoping Paper for the preparation of the Tasmanian Planning Policies (TPPs).

Thank you again for your cooperation in making the Tasmanian planning system the best in the nation.

Yours sincerely

Hon Roger Jaensch MP Minister for Planning

cc: Mrs Lyn Eyles, General Manager

Attachments:

Fact Sheet - new Rural and Agriculture zones





As part of developing the Tasmania Planning Scheme, the Rural Resource Zone and the Significant Agriculture Zone in the current interim planning schemes were recalibrated to the Rural Zone and Agriculture Zone in order to better reflect the characteristics of Tasmania's agricultural land and improve protection of our valuable agricultural land resource. It also ensures that the zones are applied consistently across the State.

Most land currently within the Significant Agriculture Zone will be changed to the new Agriculture Zone. A significant proportion of the Rural Resource Zone is likely to be rezoned to the Agriculture Zone.

Where the agricultural potential of the land is limited, some areas within the Rural Resource Zone will be reallocated to the new Rural Zone.

How will the rezoning affect land use?

The purpose of the new Agriculture Zone is the same as the existing Rural Resource Zone in that it primarily provides for agricultural use and development and other supporting uses.

The requirements for use and development which restrict the building of a house not directly related to farming purposes, are largely the same. However, houses can be approved if located on a site that is not capable of

www.planningreform.tas.gov.au 27 November 2019 supporting agriculture and where the residential use will not constrain agricultural use on adjoining land.

The new Rural Zone, provides for a broader range of land uses and developments to occur on land with limited agricultural potential.

Why is the protection of agricultural land important?

Agricultural land is an extremely valuable resource for Tasmania. Agriculture is a major employer and amongst the largest contributors to the State's economy. The total gross value of agriculture was \$1.60 billion in 2017-18 and the Tasmanian Government has a goal of increasing the value of the sector to \$10 billion by 2050.

Significant investment has been made to support our agricultural enterprises and provide for future growth. Planning schemes play a very important role in ensuring agricultural land is protected for agricultural enterprises, including providing protections from constraints such as conflict with neighbouring land uses.

More information on the new Rural and Agriculture Zones can be found in Fact Sheet 4 – Tasmanian Planning Scheme – Rural and Agriculture.



For Information

15.0 WORKS & SERVICES

Moved: Clr

Seconded: Clr

THAT the Works & Services Report be received.

WORKS & SERVICES REPORT 13th November 2019 – 26th November 2019

Grading & Sheeting

Maintenance Grading

Potholing / shouldering

Victoria Valley Road Bashan Road Dawson Road Waddamana Road Woodsprings Road Meadsfield Road Humbie Road Green Valley Road Tunbridge Tier Bridges 14 Mile Road

Spraying

Culverts / Drainage:

Clean culverts: Avenue Ellendale Rayners Hill Road Coopers Road Wiggs Road Risbys Road Holmes Road Drainage Curleys Lane

Occupational Health and Safety

Monthly Toolbox Meetings Day to day JSA and daily pre start check lists completed Monthly work place inspections completed Playground inspections 25.5 hrs Annual Leave taken 17 hrs Sick Leave taken Ohrs Long Service Leave

Bridges:

Refuse / recycling sites:

Cover Hamilton Tip twice weekly

Other:

Set up and pack up for Bushfest Ongoing road works Pelham Stage 3 Guide posts Hollow Tree Road Remove fallen trees from Municipal roads in high winds X 6

Slashing:

Hollow Tree Road

Municipal Town Maintenance:

Collection of town rubbish twice weekly Maintenance of parks, cemetery, recreation ground and Caravan Park Cleaning of public toilets, gutters, drains and footpaths Collection of rubbish twice weekly Cleaning of toilets and public facilities General maintenance Mowing of towns and parks Town Drainage

Buildings:

Plant:

PM786 Triton ute (B) serviced PM629 Repairs to spray unit PM684 Komatsu grader new LED lights PM772 Hino tipper (H) serviced PM676 Kobelco excavator new LED lights

Private Works:

Tom Edgell water delivery Michelle Blowfield gravel delivery Ricky Herbert concrete premix Greg Oats float hire Dale Booth gravel Claiveaux grader hire London Lakes potholing Barry Harback dry hire of excavator

Casuals

Toilets, rubbish and Hobart Bothwell general duties Hamilton general duties Mowing and brush cutting

Program for next 4 weeks

Pelham stage 3 Road side spraying and slashing Resealing works Hollow Tree Road Ellendale Road dig outs

15.1 HAMILTON SANDSTONE SIGN

A past resident of the of the Hamilton township has written to Council regarding the 'Hamilton sandstone sign' asking if Council could paint the outlined letters, so the Hamilton name will stand out to people travelling on the Lyell Highway.



For Decision

16.0 ADMINISTRATION

16.1 AUSTRALIA DAY AWARDS 2020

Nominations were advertised in the Highlands Digest for the following:

Citizen of the Year Young Citizen of the Year Central Highlands Community Event

Four nominations were received for Citizen of the Year and one for the Young Citizen of the Year.

Recommendation:

THAT Australia Day 2020 Citizen of the Year be awarded to...... and the Young Citizen of the year be awarded to and the Mayor invite them to Council's Australia Day event to be presented with the Award.

16.2 AUSTRALIA DAY AWARDS 2020 BUDGET ALLOCATION

The Australia Day Committee held a meeting on the 26th November 2019.

A recommendation from those minutes was to increase the allocation for the Australia Day Event to \$1,500.00 the current budget allocation is \$1,000.00.

Current expenditure is at \$1,000 (catering and music) with purchases still to be made for the award gifts and Australia Day materials for the day.

A grant application was submitted to Department of Premier and Cabinet – Australia Day Grant Program for the supply of merchandise, Katrina is currently following up the outcome of this application.

Recommendation

THAT the Australia Day Event budget allocation be increased to \$1,500.00.

16.3 POP-UP PICNIC AND PLAY EVENT – BOTHWELL

Family Food Patch, Playgroup Tas, Child Health Association of Tasmania, Tasmania Health Service and the Central Highlands Council are in discussions of holding an event in Bothwell during the January 2020 school holidays. The 2 hour event is targeting families with babies and young children and will involve playgroup equipment, resources, Well Fed Tasmania food truck and fun interactive games. They are hoping that Council would be able to assist with some in-kind support to help organise the event. The event location is proposed to be the Bothwell Queen's Park, with the hall as a back-up depending on weather.

Recommendation:

THAT Council approve the use of Bothwell Queen's Park for the 'POP-UP PICNIC AND PLAY' event, provide in-kind support services of Katrina Brazendale to be involved with the event organisations and if required waive the hall hire charges if the Bothwell Town Hall is required for use.

16.4 NOTICE BOARD AT MIENA WASTE TRANSFER STATION

Correspondence received from Mrs Donna Bolton, Senior Project Manager for Epuron asking for permission to install an all-weather notice board at the Miena Waste Transfer Station.

Mrs Bolton states that 'in discussion with community members at Miena about the best way to ensure information about the St Patricks Plains gets out to part-time residents of the community it was suggested that we put a notice board at the Miena tip as most visitors and shack-owners visit the tip at least once during their stay.

We would propose that this Noticeboard would be a community asset allowing notices of community interest including information or newsletters about the St Patricks Plains Wind Farm. It might be suitable for it to be council run with items to be included in it sent to council and placed in the locked noticeboard by passing officials or yje tip manager. Alternatively we could ask if it might be run by the Great Lake Community Centre.

I understand that Epuron will pay for the purchase and installation of all-weather notice board at the Miena Waste Transfer Station.

Recommendation:

THAT the Deputy General Manager writes to Epuron stating that Council agrees to the installation of an all-weather notice board at the Miena Waste Transfer Station provided there is no cost to Council.

16.5 SAFEGUARDING VOLUNTEERING IN TASMANIA PROJECT - EXPRESSION OF INTEREST

Mrs Julia Fassina, Project Manager – Safeguarding Volunteering in Tasmania has written to Council with an 'Expression of Interest' inviting Central Highlands Council to be part of the Safeguarding Volunteering in Tasmania project. This project is providing a comprehensive understanding of volunteering in Tasmania and will assist communities to safeguard its future. Volunteering Tasmania is committed to working with local councils to support the volunteering needs in your community and we welcome the opportunity to work with your council.

The Safeguarding Volunteering in Tasmania Project is providing a comprehensive understanding of volunteering in Tasmania and will assist communities to safeguard its future. To ensure that we have enough volunteers in Tasmania to meet future needs over the next 10 years and beyond, now is the time to pay attention to the changing environment, to plan and act accordingly.

Consultations with volunteer organisations across Tasmania identified the following:

- Declining numbers: It's assumed there is a ready pool of potential and suitable volunteers. Growing evidence suggest communities may be at saturation point i.e. those that are already volunteering are in more than one role.
- Ageing population: As long-term volunteers slow down they go from being the one providing support, to now requiring it.
- Increased demand: Community groups are being stretched thin as there is insufficient supply of volunteers to meet demand.
- Ongoing reform and change: Organisations/groups are struggling with mandatory legal requirements including police checks, safe-food-handling and traffic management procedures.

- Mutual Obligation Welfare Assistance requirements: Organisations/groups experiencing difficulties overseeing mandatory obligations, completing onerous paperwork and strict reporting requirements.
- Limited or unpredictable funding: Pressures on organisations/groups to increase their volunteer workforce to maintain or increase services because they simply can't afford to employ staff.

Safeguarding Volunteering in Tasmania anticipated that councils will experience the following outcomes and they may contribute to achieving your Strategic/Operational Plan key performance indicators.

- At the conclusion of the project you will have a Volunteer Sustainability Framework and associated resources for your community.
- Council and the community will have more tools and resources to support their volunteer workforce.
- Council will be provided with a 'volunteer profile' report outlining the status of volunteering in your council area so you can make better informed strategic decisions.
- This process will assist council and the community to map where volunteer activities and organisations currently are, and where this activity may shift towards in the next ten years. This information could also assist to identify volunteer involvement in many of your strategy or framework documents i.e. Tourism Strategy, Aging Framework, Health Community Framework etc.
- More opportunities will be created for your council and community to collaborate on projects including joint funding submissions, community events, recognition of volunteer ceremonies and resource sharing.
- This process will be utilising a co-design process. The learnings and knowledge acquired, you can apply to future projects and community consultations.
- You will be able to access Volunteering Tasmania resources and services including training and professional development opportunities and volunteer management resources

If council wish to express our interest we need to address the following questions:

- 1. How as a council have you supported and committed to volunteering?
- 2. Why do we want to be part of this project?
- 3. How do we get involve in our community decision making process?
- 4. Can we commit for 12 to 18 month?

Attached for Councillors information is a copy of the Volunteering Tasmania State of Volunteering Report 2019.

For Decision

16.6 TERMS OF REFERENCE CENTRAL HIGHLANDS VISITOR CENTRE MANAGEMENT COMMITTEE

At the November meeting of the Central Highlands Visitor Centre Management Committee it was agreed to ask Council to amend the Terms of Reference for the Central Highlands Visitor Centre Management Committee as the committee do not have enough members to obtain a quorum in accordance with section 5.1 of the current Terms of Reference of the Central Highlands Visitor Centre Management Committee.

It is proposed to change section 5.1 to the following:

5.1 Quorum

A Quorum of the Committee shall be $\frac{5}{3}$ Committee members, which must include one Councillor. Where a Quorum has not been present at three consecutive meetings, a Committee member shall notify the General Manager.

It is also proposed to change section 2.1 to the following:

- 2.1 The Committee shall consist of the following:
 - Two Representatives from the Bothwell Tourism Association
 - Two Representatives from the Bothwell Historical Society Inc.
 - Two Representatives from the Australasian Golf Museum Inc.
 - Representatives made up of volunteers from the following groups: Bothwell Tourism Association, Bothwell Historical Society Inc., and Australasian Golf Museum Inc.
 - Two Councillors appointed by Council

This will allow all volunteers from the following groups: Bothwell Tourism Association, Bothwell Historical Society Inc., and Australasian Golf Museum Inc to become representatives of the Central Highlands Visitor Centre Management Committee.

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Recommendation

THAT Council adopt the Terms of Reference for the Central Highlands Visitor Centre Management Committee.

16.7 GREAT LAKE TRAIL

Deputy Mayor Allwright has asked that Council consider the development proposal from Mr James Johns the Managing Director of the JohnsGroup to development the Great Lake Trail and Adventure Hub at Great Lake Tasmania which was presented by Mr Johns at the October 2019 Ordinary Council Meeting.

The development proposal states that according to the latest Tasmanian Visitor Survey (March 2019) over 1.3 million visitors to Tasmania undertook an outdoor activity while in Tasmania. This included over 690,000 people who participated in a walk and almost 520,000 people who visited a National Park. Of these 50,000 went fishing, 24,000 cycled and over 20,000 went mountain biking.

The development proposal includes the proposed Great Lake Trail this is a 95 kilometre point-to-point trail around Great Lake that is suitable for beginner / intermediate users as well as to adventure seeker users and families. The trail with its unique wildlife and dramatic lake and mountain views that showcase iconic high country Australian vistas, the potential trail experiences would be extremely rewarding to users. It is estimated that the views and scenery are outstanding, as Great Lake has some spectacular large eucalyptus and mountain ash covered ridges, snow-capped mountains backdrops, granite boulder features, lowland bogs and wide open panoramas. The terrain offers a unique experience to all users. It is proposed that the trail would divert away from the Great Lake to climb small mountains, accessing future lookouts and natural features while delivering fun descending opportunities.



The JohnsGroup suggests the growing e-bike experience is well suited to the trail, particularly for those who are not physically capable of riding a traditional bike over such distance. The Great Lake Trail will also open up Tasmania's Central Highlands to the growing tourism market and provide significant business and employment opportunities in the region.

The JohnsGroup development proposal seeks the support of the three levels of government to commit to the development of the Great Lake Trail to enhance the experience of the natural environment element of a successful 'Adventure Seeker' destination in the Great Lake area of Tasmania. It is estimated that a budget of five million is required to complete the Great Lake Trail, at a standard \$40 per metre rate plus bridges, capping, raised trail, boardwalks and armouring. The JohnsGroup suggest there will be a requirement for facilitation with state government

GBEs and relevant developments to enable access to land owned by Hydro Tasmania, Crown Land and some land within the Central Plateau Conservation area and the Great Western Tiers Conservation area.

The Great Lake Trail proposal has been developed by Glen Jacobs of World Trail. The trail is set in a clockwise direction; it will consist of four stages from the Miena Dam wall. Mr Jacobs suggests this point-to-point trail will be completely different to any existing or planned product in Tasmania. It will complement the north-east trails by providing a different experience. It is well suited to the emerging e-bike market and will be a 'game changer' for point-to-point trails of this length.

Mr Jacobs believes the next step would be to develop a *Mountain Bike Trail Master Plan* which would provide details on the following areas:

- Site description;
- Destination benchmarking analysis;
- Economic analysis;
- Ground trothed mountain bike trail alignments and descriptions;
- Identification of the central 'Trail Hub' location;
- Identification of trail head locations for multiple entry points;
- Identification of bridges / structures required;
- Detailed design outputs of identified bridges, structures and trail heads;
- Signage plan;
- Bill of quantities;
- Construction cost estimates;
- Construction staging; and
- GIS Mapping outputs.

In September 2018 Council considered the following report on a proposed Great Lake Mountain Bike Trail and agreed to note the report.

Mr Chris Wisniewski has written to Council, asking if Council would consider the development and use of some of the 90 kilometres of tracks around the Great Lake area as world class mountain bike trail in the future provided Council could obtain State and Federal funding.

Cycling is currently experiencing a sustained growth in popularity across Australia and internationally. Road and track cycling have been with us for decades and we regularly see local, national and international competitions. In more recent times – perhaps the last two decades – we have seen the emergence of mountain biking as a force within the cycling world. In 2005 over 60% of the Australian population owned a bicycle and whilst sales were steadily increasing, over 80% of those were for mountain bikes. Cycling is now the fourth most popular sport or recreational activity, behind walking, swimming and aerobics (Ryan, 2005, "Mountain Biking in Tasmania").

We have seen increased number of road cyclists, alone and in groups, on training rides for fun, health and fitness. Perhaps what many have not noticed is the increased numbers of mountain bikers – although it is hard not to notice all the cars with bikes attached at the rear or on the roof heading to bush trails for some off-road health, fun and fitness. The increased popularity of mountain biking has seen it not only introduced as an Olympic event, but also recognised as an exciting tourism opportunity. Across Australia and internationally the provision of world class facilities has proved to draw visitors to the area.

An example of this is '*Blue Derby*' which has over 90km of purpose-built mountain bike trails already complete; however five years ago the old tin-mining town of Derby was a ghost town. But a move to construct some mountain bike trails helped trigger an economic revival. A consultant was engaged to design and construct the purpose built trails and they have delivered one of the world's fastest growing mountain biking destinations. Blue Derby is now synonymous around Australia as the premiere mountain bike trail tourism destination. With a mix of trails catering for all skill levels and riding styles, the pristine natural environment enhances the trail experience on offer and sets a benchmark for other destinations to aspire to. Blue Derby played host to round 2 of the Enduro World Series in 2017.

Mr Wisniewski had a meeting with Clr Poore and the Deputy General Manager in Bothwell in May where he tabled the opportunities for mountain bike riding in our municipality. Mr Wisniewski made us aware of the success that has been achieved at Derby and Maydena. He went on to state that mountain bike riding is bringing a change to rural tourism in Tasmania. He understands that other local councils are looking for opportunities these bring Break O'Day Council and Latrobe-Kentish.

An email was received from Mr Wisniewski regrading mountain bike trail yingina/Great Lake:

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I am mountain bike rider and trout fisherman that believes the CHC has a strong point of difference in what it has to offer to these recreational pursuits. Bike riding and trout fishing go well together and the Central Highlands has a lot to offer. There are a number of opportunities that could be developed and yingina/ Great Lake is at my front of mind. There is currently a track, of varying condition, that almost circumnavigates the lake. If developed it would provide a true alpine cross country circuit which is a major point of difference from other tracks that generally encompass downhill. Combine with some of the heritage of the region and it would be a real winner. It would complement the downhill tracks and keep visitors in the State longer. With the infrastructure that already exists at Miena, a pub, a lodge and rental properties this would be a good starting point for track development.

Although I have not done a full title search a strong point of this proposal is the track would be on Hydro Tasmania or State Reserve land. On the attached map you will see that I have broken the track into a number of stages.

Stage 1: This is a simple Hotel to Dam Wall section. It would be relatively flat, family friendly, supported by accommodation and facilities. This would be mostly if not all on HT land. It would be relatively inexpensive to construct as a track already exists. Locals and visitors alike would use this. It has the Dam Wall and the Beaumont Monument Lookout as key features. If none of the other stages were developed this would stack up by itself. I am sure local Miena residents and visitors to the Hotel, lodge and B&B's would enjoy this development.

Stage 2: Dam wall to Tods Corner section. This would link in another key shack community. Again most of the track is in place so upgrading to mountain bike standard would be relatively simple. It takes in some existing dirt roads and has some interesting features with the Arthurs Lake pipeline and Tods Corner power station. I believe this would mainly be on HT and reserve land.

Stage 3: Tods Corner to Cramps bay on an existing 4WD track that would require minimal work. This would have been the old original road down the eastern side of the lake and with a little development and promotion could take traffic off the Poatina highway section of the Tasmanian Trail. There is a bit of heritage in the area with the remains of the old homestead at Lake Elizabeth and a couple of old ramshackle huts.

There is a short section missing between Cramps Bay and The Poatina Intake. The old road is most likely below the existing lake level. A track could easily be built in the scour zone of the lake which would be on HT land.

Stage 4: Poatina Intake to Bretons Creek via The Sandbanks. This is a formed 4WD track and is probably the most attractive stage. Little development would be required only promotion. It meanders through open eucalypt forest. The track undulates making interesting riding. There are a couple of old hut and side tracks to the foreshore and fishermen camps.

There is a section missing between the end of Stage 4 and the start of Stage 5 at Breona.

Stage 5: A short section around the foreshore at Breona and takes in views of Little Lake Bay. A track exists but would need a little work.

There is a short section missing over Doctors Creek. The Highland Lake Road could be used for this short distance.

Stage 6: Follows the old road along the western shore of the lake. It has concrete bridges over some of the creeks and would need a bit of gravel work though some of the wet spots.

Stage 7: A loop out onto Reynolds Island. Interesting riding and views of the lake.

Stage 8: Reynolds Neck through Rainbow rock and back out onto the Highland Lake Road at Headlam Hill.

Bike riders would have to ride the Highland Lake Road to the Canal Bay turnoff south of Liawenee.

Stage 9: From the Highland Lake Road out to Canal Bay Point and then along the foreshore of the lake using existing 4WD tack that lead all of the way down and out to the spectacular views from the Beehives and back into the Highland Lakes Road in Swan bay not too far north of the Marlborough turn off.

I look forward to talking to you further about this and I am willing to have a site visit to show you some of the track if you think the proposal has any merit.

The Deputy General Manager has met with the General Manager, Mr Brown and the Trails Project Manager Mr Pettman to discuss the St Helens Mountain Bike Trail Network project that is currently underway, which is estimated to cost around \$4.7 million. Break O'Day Council are contributing \$600,000 to the project.

The Deputy General Manager has also meet with the General Manager, Mr Monson from the Latrobe and Kentish Councils regarding the construction of stage one of a world-class mountain bike experience, at an estimated cost of \$4.1 million called the '*Wild Mersey Mountain Bike Trails*'. Stage one of the Wild Mersey trails involves building 75 kilometres of trails; a combination of beginner, intermediate and expert level trails from gentle rides through rainforest to technical descents over rocks and boulders. "The Wild Mersey trails will have a little bit more for the beginner and families than Derby does. Latrobe and Kentish Councils are contributing \$200,000 each to the project.

The State Government through it's Cycle Tourism Strategy spent \$1 million on the St Helens Mountain Bike Trail Network and \$800,000 in the Blue Derby Mountain Bike Trails. The State Government have targeted cycle tourism as one of the state's strong competitive advantages, with already around 38,000 of our visitors and many more Tasmanians jumping on a bike to enjoy what our state has to offer.

The 90 kilometres of proposed tracks around the Great Lake area could offer a magnificent highlands experience for visitors. The proposed trail consists of 9 defined stages. While this project presents a whole new tail network around Great Lake, it could also be considered as an extension of the mountain bike trail network across Tasmania.

Mr Wisniewski suggests that we could use the current track that almost circumnavigates the lake in his proposal above, which is in varying conditions and used by 4WD vehicles. Talking with the Trails Project Manager at Break O'Day Council he suggests that the trail would need to be most likely a single direction only trail, appealing to cross-country and some gravity/endure riders. The proposal also passes through numerous land tenures within the ownership/management of private owners and three authorities, being Crown Land Services (DPIPWE), Parks and Wildlife Service and Hydro Electric Corporation.

If Council wished to consider developing the proposed trail around Great Lake it would need to be designed and careful planning is critical to the ultimate success of any trail or trail network. Variables such as trail users, trail grades, contours, soil types, trail sustainability, potential risk areas and sensitive environmental areas would all need to be assessed before and during the design phase. This ensures the client is presented with the best possible design and can proceed to the construction phase with confidence. Given the nature of the proposal the specific need for cuts, the angle of battering and the requirement for armouring would need to be identified during the construction process and undertaken in accordance with the specified principles and requirements of a Forest Practices Plan.

(Estimated cost \$40,000 to undertake detailed trail designs, trail master plans, concept plans, CAD designs, engineering plans, detailed construction budgets and schedules, to ensure riders will experience a world-class mountain bike trail plus \$5000 for a Forest Practices Plan).

Any threatened species would need to be identified through flora and fauna searches, the trail alignments would need to be modified to avoid any impact on identified threatened species. (Estimated cost \$10,000 and \$15,000 for a flora and fauna study).

As part of the planning phase, Council would need to submit a Desk Top Review Form to Aboriginal Heritage Tasmania (AHT). AHT would then advice Council if there is any Aboriginal heritage sites recorded along the proposed route and if an Aboriginal heritage investigation is required. (Estimated cost \$10,000 and \$15,000 for an Aboriginal heritage investigation).

Any trail construction would need to be undertaken by an operator experienced in the construction of world class trails through sensitive areas. The design guidelines and the Forest Practices Plan provide for appropriate construction safeguards when dealing with slope, erodibility, drainage and stream crossings. The requirement for engineering designs for permanent crossings would need to be prepared by a qualified engineer. (Estimated cost to construct a world-class mountain bike experience is around \$30 per metre plus bridge costs and amenities; hence a 90 kilometre trail would need a budget of \$2.7 million plus bridge costs and amenities. The depreciation rate of the track would be \$1 per metre per year plus bridge and amenities depreciation if the asset has a life of 30 years, hence it is estimated that depreciation would be around \$150,000 per year for this type of infrastructure)

New trail development would create much needed employment in the area and may increase economic and development potential. An economic development study would need to be undertaken to consider how the project might contribute to growing the municipality's population and liveability. While also aiming to deliver employment and development opportunity to continue to attract new people to the region. Given the location of the trail, Miena would be the main hub for the provision of services including accommodation options, cafes and restaurants and other services. (Estimated cost \$10,000 for the economic development study).

Council must also consider that mountain bike trails and affiliated infrastructure require routine maintenance to keep them in a fit for purpose standard for the safety of users and to protect the environment. The maintenance of the wearing surface of the trail and the land adjacent (Trail Corridor) will be a focus of any maintenance program. The width of these corridors would need to be assessed site by site as in some cases the corridor may be the width of the trail only and others it will be the agreed 20m corridor council has leasehold over. Maintenance activities need to be prioritised on a risk based approach where regular monthly inspections will need to be undertaken and all issues / defects identified will need to be programmed for works to return the trail/land to a suitable standard in the agreed time frame. (Estimated cost for routine maintenance per year around \$1.50 per metre, a 90 kilometre mountain bike trail would increase the maintenance budget by \$135,000).

Trails Project Manager at Break O'Day Council suggests the time frame from engaging a consultant to determine the right location for the mountain bike trail, design and construct a world-class mountain bike experience is around 3 years.

If Council wished to consider such a proposal the first step would be to set aside a budget figure for the engagement of a consultant to determine the right location for the mountain bike trail within the municipality.

The JohnsGroup have completed stage 1 of the development to build the Great Lake Trail and Adventure Hub at Great Lake Tasmania by completing the development proposal. The next step is to determine if Council wish to lobby the State Government to fund the Mountain Bike Trail Master Plan.

For Discussion

17.0 SUPPLEMENTARY AGENDA ITEMS

Moved:

Seconded:

THAT Council consider the matters on the Supplementary Agenda.

18.0 CLOSURE